



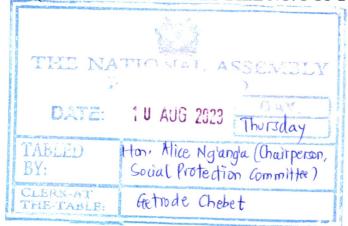
## REPUBLIC OF KENYA THE NATIONAL ASSEMBLY

Approved SNA 2008 1003

THIRTEENTH PARLIAMENT – SECOND SESSION – 2023
DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION

#### REPORT OF THE COMMITTEE ON-

CONSIDERATION OF THE NATIONAL YOUTH COUNCIL (AMENDMENT) BILL, 2023
(NATIONAL ASSEMBLY BILL NO. 1 OF 2023)



CLERK'S CHAMBERS DIRECTORATE OF DEPARTMENTAL COMMITTEES PARLIAMENT BUILDINGS NAIROBI

AUGUST, 2023

#### TABLE OF CONTENTS LIST OF ABBREVIATIONS AND ACRONYMS......3 LIST OF ANNEXURES ......4 CHAIRPERSON'S FOREWARD ......5 1.5 INTRODUCTION AND OVERVIEW OF THE NATIONAL YOUTH COUNCIL PUBLIC PARTICIPATION/STAKEHOLDERS CONSULTATION......11 3.0 SUBMISSIONS BY MR. JAMES KINUTHIA NDUNGU ......11 3.1 SUBMISSIONS BY THE NATIONAL YOUTH COUNCIL......11 3.2 3.3 NORTH RIFT AMBASSADORS, INTER PARTIES YOUTH FORUM, KENYA YOUNG MEMBERS OF COUNTY ASSEMBLIES, YOUTH SENATE ORGANIZATION, UZALENDO AFRIKA INITIATIVE, ARTICLE 43, MWAFRIKA MWENZANGU, NUBIAN YOUTH COUNCIL, ANC POLITICAL PARTY YOUTH LEAGUE, SIMAMA COMMUNITY BASED SUBMISSIONS BY THE COLLABORATIVE CENTRE FOR GENDER AND SUBMISSIONS BY THE YSO CONSORTIUM.......16 3.6 SUBMISSIONS BY THE MINISTRY OF YOUTH AFFAIRS, THE ARTS AND SPORTS 3.7 SUBMISSIONS BY THE HON JOSHUA CHEPYEGON KANDIE ......23 3.8 PART IV 24 5.0 COMMITTEE RECOMMENDATIONS .......26

#### LIST OF ABBREVIATIONS AND ACRONYMS

ANC - Amani National Congress

CAF - County Assemblies Forum

IEBC - Independent Elections and Boundaries Commission

KCSE - Kenya Certificate of Secondary Education

M.P - Member of Parliament

PWD - Persons with Disabilities

YSO - Youth Serving Organizations

#### LIST OF ANNEXURES

- 1. Signed list of Members of Parliament who attended the sitting that considered and adopted the report
- 2. Minutes of sittings of the Committee on consideration of the Bill
- 3. Copy of newspaper advertisement on public participation
- 4. Copy of a letter inviting specific stakeholders to submit memoranda on the Bill
- 5. Copies of submissions by stakeholders

#### CHAIRPERSON'S FOREWORD

This report details the consideration by the Departmental Committee on Social Protection of the National Youth Council (Amendment) Bill, 2023 (National Assembly Bill No. 1 of 2023). The Bill seeks to amend sections 2, 5 and 6 of the National Youth Council Act No. 10 of 2009 to align the Act with Article 260 of the Constitution in respect to reference of the terms "Cabinet Secretary" and the "Principal Secretary".

The Bill also seeks to provide for the nomination of nine youths through a competitive process by the Cabinet Secretary responsible for youth affairs to be members of the Council and to confer upon the Council the power to create branches from the ward to the national level and such other branches as it may deem necessary or desirable for the promotion of youth empowerment and development.

The Bill was published on 9<sup>th</sup> February, 2023 and read a First Time in the House on 22<sup>nd</sup> March, 2023. It was thereafter committed to the Departmental Committee on Social Protection for consideration and reporting to the House pursuant to the provision of Standing Order 127.

Article 118(1) (b) of the Constitution and Standing Order 127(3) require Parliament to facilitate public participation and involvement in the legislative and other business of Parliament and its Committees. In compliance with the foregoing, the Committee, through the placement of adverts in the print media on 4<sup>th</sup> April, 2023 (Annex 3), invited the public and interested stakeholders to submit memoranda on the proposed amendment.

From the foregoing, the Committee received submissions from Mr. Kevin Rutto, Mr. Kinuthia Ndungu, the Collaborative Centre for Gender and Development, YSO Consortium, North Rift Ambassadors, Inter Parties Youth Forum, Kenya Young Members of County Assemblies, Youth Senate Organization, Uzalendo Afrika Initiative, Article 43, Mwafrika Mwenzangu, Nubian Youth Council, ANC Political Party Youth League, Simama Community based organization, The National Youth Council and the Ministry of Youth Affairs, the Arts and Sports. The Committee thereafter held meetings with The National Youth Council and the Ministry of Youth Affairs, the Arts and Sports and The Hon. Joshua Chepyegon Kandie, M.P. the sponsor of the bill.

Having considered the proposed amendments and based on analysis of submissions received from the public, the Committee recommends that pursuant to Standing Order 127, the Bill does proceed for Second Reading subject to the amendments contained in the Report.

The Committee registers its appreciation to the Speaker of the National Assembly, Clerk of the National Assembly, Director, Departmental Committees and the Committee Secretariat for the logistical support. The Committee is grateful to the public for submitting memoranda.

Pursuant to Standing Order 199, It's my honor and privileged to table in the House the report of the Departmental Committee on Social Protection on its consideration of the National Youth Council (Amendment) Bill (National Assembly Bill No. 1 of 2023)

Hon. Alice Ng'ang'a, MP,

Chairperson, Departmental Committee on Social Protection.

#### PART I

#### 1.0 PREFACE

#### 1.1 Mandate of the Committee

- 1. The Departmental Committee on Social Protection is established under the National Assembly Standing Order No. 216. The functions and mandate of the Committee include, 216 (5)(c) "to study and review all legislation referred to it" among others.
- 2. The subject matters of the Departmental Committee on Social Protection are stated in the Second Schedule of the National Assembly Standing Orders as follows: social welfare and security, pension matters, gender affairs, equality and affirmative action, affairs of children, youth, persons with disability and senior citizens.

#### 1.3 Oversight

- 3. In executing its mandate, the Committee oversees the following State Departments:
  - (a) The State Department for Social Protection and Senior Citizens Affairs;
  - (b) The State Department for Gender and Affirmative Action;
  - (c) The State Department for Youth Affairs;
  - (d) The National Gender and Equality Commission.



#### 1.4 Committee Membership

4. The Departmental Committee on Social Protection was constituted by the House on 27<sup>th</sup> October, 2022 and comprises the following Members:

#### Chairperson

Hon. Alice Wambui Ngángá, MP Thika Town Constituency

#### **UDA Party**

#### Vice-Chairperson

Hon. Hillary Kiplang'at Koskei, MP Kipkelion West Constituency

#### **UDA Party**

#### **MEMBERS**

Hon. (Dr.) James Wambura Nyikal, M.P

Seme Constituency

#### **ODM PARTY**

Hon. Timothy Wanyonyi Wetangula, M.P.

Westlands Constituency

#### **ODM PARTY**

Hon. (Dr.) Lilian Achieng Gogo, M.P.

Rangwe Constituency

#### **ODM PARTY**

Hon. Mark Ogolla Nyamita, M.P.

Uriri Constituency

#### **ODM PARTY**

Hon. Edith Vethi Nyenze, M.P.

Kitui West Constituency

#### WDM-K PARTY

Hon. Betty Njeri Maina, M.P.

Murang'a County

#### **UDA PARTY**

Hon. Michael Wambugu Wainaina, M.P.

Othaya Constituency

#### **UDA PARTY**

Hon. Suleka Hulbale Harun, M.P.

Nominated Member

#### **UDM PARTY**

Hon. Amina Abdullahi Dika, M.P.

Tana River County

#### **KANU PARTY**

Hon. Hussein Abdi Barre, M.P.

Tarbaj Constituency

#### **UDA PARTY**

Hon. Susan Nduyo Ngugi, M.P.

Tharaka Nithi County

#### **TSP PARTY**

Hon. Agnes Mantaine Pareiyo, M.P.

Narok North Constituency

#### JUBILEE PARTY

Hon. Linet Chepkorir, M.P.

**Bomet Constituency** 

#### **UDA PARTY**

#### 1.5 Committee Secretariat

4. The Committee is facilitated by the following staff:

#### Ms. Hellen Lokwang Ekadeli First Clerk Assistant/Head of Secretariat

Ms. Jemimha Waigwa Senior Legal Counsel

Mr. Kevin Obilo

**Media Relations Officer** 

Mr. Adan Ahmed Abdi Fiscal Analyst II

Mr. Joshua Lenambeti Sergeant-At-Arms

Mr. Boniface Mugambi **Sergeant-At-Arms** 

Mr. Sakana Saoli Clerk Assistant III

Ms. Grace Maneno
Research Officer III

Ms. Pauline Sifuma Hansard Officer III

Mr. Cosmas Akhonya **Audio Officer III** 

Ms. Faith Oira

**Public Communications Officer** 

#### **PART II**

## 2.0 INTRODUCTION AND OVERVIEW OF THE NATIONAL YOUTH COUNCIL (AMENDMENT) BILL, 2023

- 5. The National Youth Council (Amendment) Bill, 2023 (National Assembly Bill No. 1 of 2023) sponsored by Hon. Joshua Chepyegon Kandie was published on 9<sup>th</sup> February, 2023 and read a First Time in the House on 22<sup>nd</sup> March, 2023. It was thereafter committed to the Departmental Committee on Social Protection for consideration and reporting to the House pursuant to the provision of Standing Order 127.
- 6. The Bill seeks to amend sections 2, 5 and 6 of the National Youth Council Act No. 10 of 2009 to align the Act with Article 260 of the Constitution in respect to reference of the terms "Cabinet Secretary" and the "Principal Secretary". The Bill also seeks to provide for the nomination of nine youths through a competitive process by the Cabinet Secretary responsible for youth affairs to be members of the Council and to confer upon the Council the power to create branches from the ward to the national level and such other branches as it may deem necessary or desirable for the promotion of youth empowerment and development.
- 7. The Bill has a total of 4 clauses. The following is a summary of the Bill
  - a) Clause 1 of the Bill is the short title.
  - b) Clause 2 of the Bill seeks to delete the definition of the term "Minister" and substitute therefor the word "Cabinet Secretary" to align the Act with Article 260 of the Constitution in respect to reference of the term "Cabinet Secretary".
  - c) Clause 3 of the Bill seeks to amend section 5 of the National Youth Council Act No. 10 of 2009 to delete the definition of the term "Permanent Secretary" and substitute therefor the word "Principal Secretary" to align the Act with Article 260 of the Constitution in respect to reference to the term "Principal Secretary".
  - d) The Bill also amends section 5 of the Act to allow for nomination of nine youths through a competitive process by the Cabinet Secretary responsible for youth affairs to be members of the Council.
  - e) Clause 4 of the Bill seeks to amend section 6 of the Act to confer upon the Council the power to create branches from the ward to the national level and such other branches as it may deem necessary or desirable for the promotion of youth empowerment and development.

#### PART 3

#### **PART III**

#### 3.0 PUBLIC PARTICIPATION/STAKEHOLDERS CONSULTATION

- 8. Article 118(1) (b) of the Constitution and Standing Order 127(3) require Parliament to facilitate public participation and involvement in the legislative and other business of Parliament and its Committees. In compliance with the Article, the Committee, through the placement of advertisements in the print media on 4th April, 2023 (Annex 3), invited the public and interested stakeholders to submit memoranda on the Bill.
- 9. The Committee received memoranda from Mr. Kevin Rutto, Mr. Kinuthia Ndungu, the Collaborative Centre for Gender and Development, YSO Consortium, North Rift Ambassadors, Inter Parties Youth Forum, Kenya Young Members of County Assemblies, Youth Senate Organization, Uzalendo Afrika Initiative, Article 43, Mwafrika Mwenzangu, Nubian Youth Council, ANC Political Party Youth League, Simama Community based organization, The National Youth Council and the Ministry of Youth Affairs, the Arts and Sports. The Committee thereafter held meetings with the Ministry of Youth Affairs, the Arts and Sports and the National Youth Council.
- 10. The analysis of the submissions made by the public are contained hereunder. The Committee further held a meeting on 4<sup>th</sup> July, 2023 with the sponsor of the Bill, Hon. Hon. Joshua Chepyegon Kandie. The Member's submissions are also contained hereunder.

#### 3.1 SUBMISSIONS BY MR. JAMES KINUTHIA NDUNGU

11. The Bill seeks to depoliticize the membership of the National Youth Council by allowing the competitive recruitment of the youth serving in the Council through the office of the County Directors of youth and to this end supports the Bill.

#### 3.2 SUBMISSIONS BY THE NATIONAL YOUTH COUNCIL

- 12. The National Youth Council proposed the following amendments to the National Youth Council Act, 2009; -
  - (i) Section 2 of the Act be amended to remove obsolete terms and definitions and replace with operational terms in line with the Constitution.
  - (ii) Section 4 of the Act be amended to harmonize and streamline the functions of Council as follows; -

- a) Paragraph (b) be deleted and substituted therefor with the following new provision "monitor, promote and popularize the National Youth Policy and other policies targeting the youth".
- b) Paragraph (c) be deleted as policy review is a ministerial function;
- c) Paragraph (d) be deleted as the function of resource mobilization within the government is domiciled under National Treasury.
- d) Paragraph (e) be deleted and substituted therefor with the following new provision "lobby for policies and legislation on issues affecting the youth".
- e) Paragraph (f) be deleted and substituted therefor with the following new provision "Facilitate linkage with other organizations for resource mobilization and to ensure the youth gain access to resources and services appropriate to their needs".
- f) Paragraph (g) be deleted as the function is captured within the reviewed function.
- g) Paragraph (h) be deleted and substituted therefor with the following new provision "Implement Mentorship programmes aimed at inspiring and promoting the spirit of unity, patriotism, volunteerism and community service among the youth".
- h) Paragraph (i) be deleted as formulation of guidelines is a ministerial function.
- i) Paragraph (j) be deleted as the function is captured within the reviewed function h;
- j) Paragraph (k) be deleted and substituted therefor with the following new provision "Implement programmes that ensure the government and policy makers are kept informed of the views and aspirations of the youth".
- k) Paragraph (n) be deleted and substituted therefor with the following new provision "Take steps to ensure the inclusion of youth in decision-making bodies, boards, agencies and other institutions, and organizations of similar nature".
- 1) Paragraph (o) be deleted and substituted therefor with the following new provision "Monitor, promote and popularize affirmative action programmes and funds targeting the youth". and
- m) Paragraph (p) be deleted and substituted therefor with the following new provision "perform any other functions that may be prescribed by written law and in furtherance of the above named functions".
- (iii) Section 5 of the Act be amended to allow for an alternative and cost-effective way of properly constituting the Council by
  - a) reducing the number of members constituting the Council and having elections under paragraph g being conducted by the IEBC;
  - b) reducing the number of members constituting the Council and have the Youth Serving Organizations conduct the elections; and
  - c) reducing the number of members constituting the Council and remove elections and substitute with a competitive recruitment process for the council members under paragraph (g).

- (iv) Section 9 of the Act be amended to allow for the remuneration of Council Members to be determined by the Salaries and Remuneration Commission and be subject to approval by the Cabinet Secretary responsible for finance;
- (v) Section 16 of the Act be amended on the composition of the Youth Advisory Board and allow for membership similar to other Boards of State Corporations; and
- (vi) Section 17 of the Act be amended on the functions of the Youth Advisory Board and avert any potential conflict with those of the Council;
  - a) Paragraph (a) be deleted and substituted therefor with the following new provision "Receive and review plans, reports, financial statements and budgets and make recommendations to the Council".

#### 3.3 SUBMISSIONS BY KEVIN RUTTO

| S/N | Current provision in  | Proposed Recommendation   | Justification   |
|-----|---|---|---|
|     | the Amendment Bill  | _   |   |
| 1.  | Section 5 of the principal Act be amended by deleting paragraph (g)of subsection (1) and substituting therefor the following new paragraph (g)-  (g) nine youths nominated through a competitive process by | Amend the clause to capture the role of the youth in electing their representative to the National Youth Council as follows; - Section 5 of the principal act be amended by deleting paragraph (g) of subsection (1) and substituting therefor the following new paragraph (g) "nine youths elected in a manner prescribed by the Cabinet Secretary responsible for youth | The Clause violates Article 55 of the Constitution of Kenya 2010.  The de-politicization can be sorted out without taking away the right of the Youth to participate in electing their representatives. |
|     | the cabinet secretary responsible for youth Affairs.  | affairs".   |   |
| 2.  | Section 5 of the principal Act  | Amend the clause to include additional stakeholders to the Council.  Section 5 of the principal Act be amended in sub section (1) by; - inserting the following new paragraph immediately after paragraph (f) – (fa) "a youth representative of the Council of Governors"  (fb) "a youth representative of  | The Bill concerns the County Governments as per Article 110 of the Constitution. Therefore, representative of the Council of Governors and County Assemblies Forum (CAF) be added in the composition of |

|    |                          | the County assemblies".           | the Council.           |
|----|--------------------------|-----------------------------------|------------------------|
| 3. | The principal object of  | The principal object of the Bill  | There are other        |
|    | the Bill is to amend the | negates the provisions of Article | alternatives that can  |
|    | National Youth Council   | 55 of the Constitution of Kenya,  | be provided in the     |
|    | Act to depoliticize the  | 2010 that requires the state to   | guidelines of election |
|    | membership of the        | take measures including           | of youth               |
|    | National Youth Council   | affirmative action programmes     | representatives to the |
|    | by allowing the          | to ensure that the youth have     | National Youth         |
|    | competitive recruitment  | opportunities to associate, be    | Council to             |
|    | of the youth serving in  | represented and participate in    | depoliticize the       |
|    | the Council through the  | political, social, economic and   | membership of the      |
|    | office if the County     | other spheres of life.            | Council.               |
|    | Directors of Youth.      |                                   |                        |
| 4. | The Bill does not        | The Bill as it is, limits the     | The Council belongs    |
|    | delegate the legislative | fundamental rights and freedoms   | to the youth and they  |
|    | powers nor does it limit | of the youth in electing the      | must play a central    |
|    | fundamental rights and   | representative of their choice.   | role in the affairs of |
|    | freedoms                 |                                   | the Council.           |

3.4 NORTH RIFT AMBASSADORS, INTER PARTIES YOUTH FORUM, KENYA YOUNG MEMBERS OF COUNTY ASSEMBLIES, YOUTH SENATE ORGANIZATION, UZALENDO AFRIKA INITIATIVE, ARTICLE 43, MWAFRIKA MWENZANGU, NUBIAN YOUTH COUNCIL, ANC POLITICAL PARTY YOUTH LEAGUE, SIMAMA COMMUNITY BASED ORGANIZATION

The organizations submitted as follows-

- 13. The Departmental Committee on Social Protection should ensure the Bill provides more clarity and propose accountability frameworks to the Council. As a council representing the youth in Kenya, accountability must be to the youth and a clear framework and structures should be suggested. Looking at past Councils, it must be clear through the amendment the tenure of office and age limit barring those who circumnavigate around allowable youth age in the Republic of Kenya as provided in the Act.
- 14. There should be a clear separation of powers beyond the Chair. It is not in the spirit of the Constitution to create 'imperial' chair of councils who only answers to the line ministry Principal Secretary or Cabinet Secretary. The Council must have its own checks and balances- desirably linked to the devolved structure of governance and therefore promoting representation.
- 15. The proposed qualification of the chairperson of the Council requiring high academic qualifications must be looked at and aligned with recent court ruling on qualifications of 'people's representatives. There many youths with desired leadership qualities across all 47 counties and should have an equal chance to provide leadership for the council.

- 16. The proposed amendment to the Act is an opportunity to review the Act and make it alive to the devolved dispensation.
- 17. To promote female leadership and representation the council composition should be adjusted to allow equal gender representation. The cadre of representation must be defined and expanded to include representatives of Political Parties Youth Leagues, Women Leagues, People living with Disabilities leagues under the Political Parties Act, 2011.
- 18. The amendment proposes elections to be done competitively but leaves a lot of power to the relevant principal secretary.
- 19. Considering how diverse the youth of Kenya are, the membership of the Council should be expanded from 9 to 17 members.
- 20. Parliament should make the Bill to be a money Bill under Article 114 of the Constitution and ensure operations of the Council are supported by the exchequer with the relevant Principal Secretary as the accounting officer. This will promote sustainability and shall enable the council to effect its mandate.

## 3.5 SUBMISSIONS BY THE COLLABORATIVE CENTRE FOR GENDER AND DEVELOPMENT

- 21. The Collaborative Centre for Gender and Development made the following proposals for amendments to the Bill: -
  - (i) Abolish the youth advisory board to be replaced by the Youth council members The council will assume the role of the advisory board on youth development therefore, there is no justification for having a council and a board within a structure.
    - **Recommendation:** Abolish advisory boards that will be replaced by the youth council.
  - (ii) Amend section 5 of the Act to provide for inclusion of a representative from the Ministry of Gender. Further, amend the education requirement of the Chairperson from undergraduate holder to a *Minimum of Completed Secondary school education with leadership knowledge and capacity on youth issues*. Kenya has a wealthy base of youth with leadership track record that is not pegged on university education.
  - (iii) Section 6 of the Act should be amended to provide for an accountability framework that will ensure the allocated resources are adequately used on the youth development agenda.
  - (iv) The amendment from *an elective* to a *competitive process* creates an equal opportunity for the youth to participate and present their interest in becoming the Chairpersons. However, a schedule needs to be developed that, will guide on the

recruitment process with specific mentions of the requirements of council members, provide for the term of the council of three years with a possible renewal based on performance to a maximum of two terms or a maximum of one term of three years, and stipulate the age limit of those interested to join the Council to be of 32 years at the time of the application.

#### 3.6 SUBMISSIONS BY THE YSO CONSORTIUM

| 1. | Preliminary  | Introduce      | Accountability | Define the          | The Assembly    |
|----|--------------|----------------|----------------|---------------------|-----------------|
| 1. | 110111111111 |                | •              | "Assembly of the    | of the Council  |
|    |              | "Assembly of   | Framework      | Council" as the     | will be         |
|    |              | the Council"   |                | supreme body that   | responsible for |
|    |              |                |                | will consist of     | representing    |
|    |              |                |                | delegates who will  | young people in |
|    |              |                |                | be the top two      | the annual      |
|    |              |                |                | candidates in all   | delegates       |
|    |              |                |                | the 47 counties     | conference.     |
|    |              |                |                | during the          |                 |
|    |              |                |                | recruitment         |                 |
|    |              |                |                | process.            |                 |
| 2. |              | Introduce      | To devolve the | Define youth        | Mainstreaming   |
|    |              | "County        | Council.       | chapter as the      | Youth work      |
|    |              | Youth          | Council.       | "representative     | both in the     |
|    |              | Chapter"       |                | council at the      | County          |
|    |              |                |                | county level that   | Government and  |
|    |              |                |                | acts as liaison to  | National        |
|    |              |                |                | the National        | Government.     |
|    |              |                |                | Youth Council."     |                 |
| 3. | Section      | Delete         | Bloated        | Retain paragraphs   | Retain a lean   |
|    | 5(1)         | paragraphs (e) | Council.       | (b), (c) and (d)    | team.           |
|    |              | and (f)        |                |                     | The 12 are      |
|    |              |                |                |                     | beyond          |
|    |              |                |                |                     | Mwongozo        |
|    |              |                |                |                     | guidelines.     |
| 4. | Section      | Remove         | Youth          | The nine youth      | The process     |
|    | 5(1)(g)      | "competitive   | ownership of   | are competitively   | should ensure   |
|    | , , , , , ,  | process by the | the process    | recruited from the  | youth           |
|    |              | cabinet        | rather than    | county level to the | involvement in  |
|    |              | secretary      | control by the | National level by   | a competitive   |
|    |              | responsible    | authority      | the recruitment     | process all the |
|    |              |                | offices.       | panel as described  | way from the    |

|    |             | for youth      |                | in the proposed     | grass root level  |
|----|-------------|----------------|----------------|---------------------|-------------------|
|    |             | affairs"       |                | recruitment         | to the national   |
|    |             |                |                | schedule.           | level.            |
| 5. | Section     | Remove the     | Will be cured  | The recruitment     | To manage the     |
|    | (5)(1)(h)   | section        | by the         | process should      | members of the    |
|    |             |                | recruitment    | ensure there is     | council to a      |
|    |             |                | process.       | inclusivity in      | reasonable        |
|    |             |                |                | gender/sex, PWDs    | number that can   |
|    |             |                |                | and regional        | make swift        |
|    |             |                |                | balance.            | decisions, the    |
|    |             |                |                |                     | recruitment       |
|    |             |                |                |                     | process can       |
|    |             |                |                |                     | ensure            |
|    |             |                |                |                     | inclusivity.      |
| 6. | Section 5   | Replace        | The position   | The qualifications  | The Court ruling  |
|    | (2) (a)     | Undergraduate  | should match   | should match        | on qualifications |
|    | (=) ()      | degree from a  | that of        | those of elective   | of members of     |
|    |             | recognizes     | legislators    | positions.          | county            |
|    |             | institution    | whose          | Minimum             | Assembly,         |
|    |             | with KCSE      | qualifications | qualification to be | Senators and      |
|    |             | certificate    | are KCSE       | KCSE Certificate.   | other high        |
|    |             |                | certificate.   |                     | ranking jobs, it  |
|    |             |                |                |                     | is only fair that |
|    |             |                |                |                     | this positions    |
|    |             |                |                |                     | matches the       |
|    |             |                |                |                     | provision of the  |
|    |             |                |                |                     | ruling.           |
| 7. | Section     | Add functions  | Disbandment    | Receive and         | The Council will  |
|    | 6(1)        | of the Council | of the         | approve the plans,  | be qualified; to  |
|    | , ,         |                | Advisory       | reports financial   | be achieved       |
|    |             |                | Board          | statements and the  | from the          |
|    |             |                |                | budget of the       | recruitment       |
|    |             |                |                | Council             | process.          |
| 8. | Section 16, | Delete         | The Council    | Eliminate two       | The full          |
|    | 17 and 18   | "establishment | will be        | parallel            | authority to      |
|    |             | of the Board,  | qualified and  | governance          | review accounts   |
|    |             | Functions of   | fully          | structures that     | and governance    |
|    |             | the Board and  | responsible of | could stifle the    | should be with    |
|    |             | Conduct of     | the Council.   | operations.         | the Council.      |

| business of the |  |  |
|-----------------|--|--|
| Board".         |  |  |

22. YSO further proposes an introduction of the third schedule that will describe the composition of the recruitment panel. The composition of the recruitment panel should consist of Director of Youth; two Youth Serving organizations representative of the Attorney General and Faith Based Representative. The recruitment panel should ensure that the Council constituted is inclusive and adheres to the tenets of the Constitution on quality and non-discrimination.

## 3.7 SUBMISSIONS BY THE MINISTRY OF YOUTH AFFAIRS, THE ARTS AND SPORTS

| Current provision of  | Current proposal by  | Justification  |
|---|--|--|
|   | Hon. Joshua Kandle   |  |
|   |  | T  |
| Interpretation;<br>definition of the term<br>"minister"   | Delete the term Minister and replace it with "Cabinet Secretary" means the Cabinet Secretary for the time being responsible for Youth Affairs.   | This serves to remove obsolete terms and definitions and replace with current operational terms in line with the Constitution.  Ministry concurs with the proposal.  |
| ition of the Council  |  |  |
| Part b,c,e,f with the word Permanent Secretary  | Delete the words<br>Permanent Secretary<br>wherever it appears<br>and substitute it with<br>"Principal Secretary"  | This serves to remove obsolete terms and definitions and replace with current operational terms in line with the Constitution.  Ministry concurs with the proposal.  |
| Paragraph g Eight youth elected by the youth in such manner as may be prescribed by the Minister. | Deleting paragraph (g) and substituting with the following new paragraph "nine youths nominated through competitive process by the Cabinet Secretary responsible for Youth Affairs";   | The principal object of the Bill is to depoliticize the membership of the National Youth Council. The ministry has reservations on this proposal and propose that this law should retain the elections but rather reduce the number of elected Youth to five as is explained in Table B below under Section 5  |
|   | the Act tation  Interpretation; definition of the term "minister"  ition of the Council  Part b,c,e,f with the word Permanent Secretary  Paragraph g Eight youth elected by the youth in such manner as may be prescribed by the | tation  Interpretation; definition of the term "minister"  Delete the term Minister and replace it with "Cabinet Secretary" means the Cabinet Secretary for the time being responsible for Youth Affairs.  Ition of the Council  Part b,c,c,f with the word Permanent Secretary wherever it appears and substitute it with "Principal Secretary"  Paragraph g  Eight youth elected by the youth in such manner as may be prescribed by the Minister.  Deleting paragraph (g) and substituting with the following new paragraph "nine youths nominated through competitive process by the Cabinet Secretary responsible for Youth |

| Section | Paragraph (f) create     | Delete the words        | This recognizes the ward as   |
|---------|--------------------------|-------------------------|-------------------------------|
| 6 (1)   | branches from the sub-   | "sub-location" and      | the lowest administrative     |
|         | location to the national | substituting therefore, | unit in line with the         |
|         | level and such other     | the word "ward".        | Constitution. <b>Ministry</b> |
|         | branches as it may deem  |                         | Concurs with this             |
|         | necessary or desirable   |                         | proposal.                     |
|         | for the promotion of     |                         |                               |
|         | youth empowerment        |                         |                               |
|         | and development.         |                         |                               |

#### Other Proposed Amendments by the Ministry

| Section     | Current                          | Proposed Amendment                      | Justification                                 |
|-------------|----------------------------------|---|---|
|             | Provision of the                 |   |   |
|             | Act                              |   |   |
| Section 2   | Interpretation:                  | Delete the definition of the term       | To avoid contradiction                        |
|             | "Board" means                    | "Board".                                | as the Council in the                         |
|             | the Youth                        |   | context of NYC is the                         |
|             | Advisory Board                   |   | apex organ of the                             |
|             | established under                |   | institution and a replica                     |
|             | section 16                       |   | of a governing Board as in other state        |
|             |                                  |   |   |
|             |                                  |   | Corporations therefore there cannot exist two |
|             |                                  |   | Boards.                                       |
|             | T                                | The definition of worth he              |   |
|             | Interpretation:                  | The definition of youth be              | To align the Act with the                     |
|             | "youth" means a                  | deleted and substituted therefor        | provisions of the                             |
|             | person aged                      | with the following new                  | Constitution of Kenya.                        |
|             | between eighteen and thirty-five | provision – "Youth shall take           |   |
|             |                                  | the definition as provided for          |   |
|             | years.                           | under article 260 of the Constitution". |   |
| Composition | of the Council                   |   |   |
| Section 5   | Section 5(1)(a)                  | Section 5(1)(a) be deleted and          | Appointed as per                              |
|             | Chairperson                      | substituted thereof with the            | Mwongozo the Code of                          |
|             | nominated by the                 | following new provision                 | Governance for State                          |
|             | Council and                      | "Chairperson elected by the             | corporations.                                 |
|             | appointed by the                 | Council and appointed by the            |   |
|             | Minister;                        | President".                             |   |

| Section 5(1)(g) eight youths elected by the youth in such a manner as may be prescribed and appointed by the Minister;   | Section 5(1)(g) be deleted and substituted thereof with the following new provision 'five youth elected by the youth in such a manner as may be prescribed through a regulation.   | To reduce the bloated number of the Council members and align with the provisions of Mwongozo and the State Corporations Act.  The five elected youth shall represent the Youth of Kenya as a demographic cohort rather than on a regional ethnic or political outline |
|--|--|--|
| Section 5(1)(h) not more than eight (8) other youths, of whom at least three shall be of the female gender and one shall be a youth with disability, nominated by the National Youth Congress in such a manner as may be prescribed and appointed by the Minister. | Section 5(1)(h) be deleted and substituted therefor with the following new provision; "not more than five (5) other youth nominated in such a manner as may be prescribed through a regulation to cater for special interest groups and regional balance and appointed by the Minister."   | This shall cater for special interest groups as provided for under the Constitution.   |
| Section 5(2A) New insertion  | Insert Section 5(2A) immediately after the provisions of section 5(2) to provide for the following; - "A person shall be eligible for election and nomination under Section 5(1)g and h if the person- (a) possesses at least a postsecondary education certificate from an institution recognized in Kenya; b) is not a member of a governing body of a political party or an employee of a political party; c)has demonstrated ability to provide youth leadership and | To provide for the qualification criteria for members serving in the Council.  |

| FUNCTIONS |  | youth mobilization; d)is knowledgeable in, or has actively contributed to the promotion of, youth development agenda; e) meets the requirements of chapter six of the Constitution and thy written law relating to integrity; and f)is a youth as defined under this Act." |  |
|-----------|--|--|--|
| Section 4 | Paragraph (b) promote and popularize the national Youth Policy and other policies that affect the Youth;                                 | Paragraph (b) be deleted and substituted therefor with the following new provision — "monitor, evaluate, promote and popularize the National Youth Policy and other policies targeting the youth."   | To streamline and establish clear-cut roles of the National Youth Council.                                       |
|           | Paragraph (e) lobby for legislation on issues affecting the youth  | Paragraph (e) be deleted and substituted therefor with the following new provision - "lobby for policies and legislation on issues affecting the youth";   | To streamline and establish clear-cut roles of the National Youth Council.                                       |
|           | Paragraph (f) liaise with other organizations to ensure that the youth gain access to resources and services appropriate to their needs; | Paragraph (f) be deleted and substituted therefor with the following new provision - "Facilitate linkage with other organizations to ensure the youth gain access to resources and services appropriate to their needs."   | To streamline and establish clear-cut roles of the National Youth Council.                                       |
|           | Paragraph (i) formulate operational guidelines that protect the youth against any form of abuse or manipulation;                         | Paragraph (i) be deleted and substituted therefor with the following new provision - "formulate guidelines that protect from abuse and manipulation.   | To streamline and establish clear-cut roles of the National Youth Council.  Operational makes it inward looking. |
|           | Paragraph (0) promote and popularize the   | Paragraph (o) be deleted and substituted therefor with the following new provision -   |  |

|            | Youth Enterprise Development Fund and such other devolved funds targeting the youth as may be established from time to time;  Paragraph (p) perform any other function that may directly or indirectly contribute to the attainment of the foregoing. | "Monitor, promote and popularize affirmative action programmes and funds targeting the youth";  Paragraph (p) be deleted and substituted therefor with the following new provision - "perform such other functions as prescribed by this act or any other written law." | To streamline and establish clear-cut roles of the National Youth Council.  |
|------------|---|---|---|
| RENUMERA   | TION OF MEMBE   | RS OF THE COUNCIL   |   |
| Section 9  | The members of the Council shall be paid such remuneration, fees, allowances and disbursements for expenses as may be approved by the Minister for the time being responsible for finance, on the recommendation of the Council.                      | Section 9 be deleted and substituted therefor with the following new provision - "The Chairperson, members of the council and Staff of the Council shall be paid such remunerations or allowances as determined by SRC."  | To allow remuneration of the Chairperson, Council Members and staff to be determined by SRC similar to other State Corporations.  |
| ESTABLISH  | MENT OF THE BO  | OARD  |   |
| Section 16 | 16(1) there is hereby established a board to be known as the Youth Advisory Board.  | Section 16 be deleted and subsequently section 17, 18 and the second schedule be deleted  | To avoid contradiction as the Council in the Context of the National Youth Council is the apex organ of the institution and a replica of a governing Board as is in other state Corporations therefore there cannot exist two |

|  | Boards.                  |    |
|--|--------------------------|----|
|  | Advice to the Council of | on |
|  | any matter can be soug   | ht |
|  | within                   | ne |
|  | Government.              |    |

23. The Ministry concurred with proposals as set out under Clause 2, 3(a) and 4 of the amendment Bill. However, it expressed reservations on Clause 3(b)(g) of the amendment Bill which provides for de-politicization of the Council membership. There is need to retain the spirit of youth participation through a democratic process of coming up with the Council.

#### 3.8 SUBMISSIONS BY THE HON JOSHUA CHEPYEGON KANDIE

24. The Hon. Joshua Chepyegon Kandie, the sponsor of the National Youth Council (Amendment) Bill, 2023 submitted that the Bill sought to amend sections 2, 5 and 6 of the National Youth Council Act No. 10 of 2009 to align the Act with Article 260 of the Constitution in respect to reference of the terms "Cabinet Secretary" and the "Principal Secretary", to allow for nomination of nine youths through a competitive process by the Cabinet Secretary responsible for youth affairs to be members of the Council and to confer upon the Council the power to create branches from the ward to the national level and such other branches as it may deem necessary or desirable for the promotion of youth empowerment and development.

#### **PART IV**

#### 4.0 COMMITTEE OBSERVATIONS

- 25. Having considered the submissions made by the public in line with Article 118 of the Constitution and Standing Order 127, the Committee observed as follows-
  - (i) The proposed amendments to clause 2 and 3(a) of the Bill are necessary to align the National Youth Council Act No. 10 of 2009 with Article 260 of the Constitution in respect to reference of the terms "Cabinet Secretary" and the "Principal Secretary".
  - (ii) Article 55(b) of the Constitution provides that the state shall take measures, including affirmative action programmes, to ensure that the youth *have opportunities to associate*, *be represented and participate in political*, *social*, *economic and other spheres of life*.
  - (iii) The proposed amendment to clause 3(b) of the Bill although intended to depoliticize the membership of the Council, it does not foster the dictates of Article 55(b) of the Constitution which provides that the State should take measures to ensure that the youth have opportunities to be represented and participate in political, social, economic and other spheres of life.
  - (iv) Section 4 of the National Youth Council Act, 2009 outlines the key functions of the Council which include regulating and coordinating activities and initiatives relating to the youth. The primary role of the Council is to deal with matters relating to youth affairs and hence there is need for the youth to directly participate and be represented in the Council.
  - (v) The proposed amendment to clause 3(b) hence negates the right of the youth to choose and elect their own leaders who shall champion the youth agenda.
  - (vi) Whereas the proposed amendment to clause 3(b) seeks to confer upon the Cabinet Secretary responsible for matters relating to the youth with the power to nominate nine youths to the Council, in the submissions by the Ministry of Youth, Arts and Sports, the Ministry expressed reservations with the amendment and observed that there is need to retain the spirit of youth participation through a democratic process of coming up with the Council.
  - (vii) Section 5(1) of the National Youth Council Act, 2009 provides for the membership of the Council which comprises of a Chairperson, four Principal Secretaries, the Attorney-General, eight youths elected by the youth, not more than eight youths nominated by the National Youth Congress and the Secretary. From the foregoing, the youths have sixteen representatives out of the total membership of twenty-two persons which is adequate representation to the Council.
  - (viii) The proposed amendment to clause 5 of the Bill is necessary to align the functions of the Council with the devolved administrative structures.

- (ix) The various proposed amendments by the stakeholders including proposing to abolish the Youth Advisory Board, streamline the functions of the Council, provide for the remuneration of members of the Council, amend the qualifications for appointment to the Council, rationalize of the membership of the Council to align with the Mwongozo Code of Governance and include other representations into the Board, may offend the provisions of Article 118 of the Constitution on public participation and Standing Order 133(5) which provides that no amendment may be moved to a Bill that deals with a different subject and unduly expands the scope of the Bill.
- (x) The Cabinet Secretary, Ministry of Youth, Arts and Sports should consider conducting a review of the Act to address among other issues matters relating to the composition of the Council and the Youth Advisory Board as contained in its memorandum.

#### **PART V**

#### 5.0 COMMITTEE RECOMMENDATIONS

Pursuant to Standing Order 127, the Committee recommends that the Bill does proceed for Second Reading subject to the following amendment—

#### **CLAUSE 3**

**THAT**, clause 3 of the Bill be amended by deleting paragraph (b).

SIGNED: DATE: 10 08 2023

HON. ALICE NG'ANG'A, M.P.
CHAIRPERSON,
DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION



#### THE REPUBLIC OF KENYA THE NATIONAL ASSEMBLY

#### 13<sup>TH</sup> PARLIAMENT – SECOND SESSION – 2023 DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION MEMBERS ATTENDANCE SCHEDULE

| Date: 28/07/2023 Start Time 12:30 pm End Time 1:00 pm             |   |             |
|---|---|-------------|
| Venue: HLLTON GARDEN INN, MACHARDS COUNTY                         |   |             |
| Agenda ADDPTION of the Report on The National Yorth Carall (Amend |   |             |
| NO.   | NAME  | SIGNATURE   |
| 1   | Hon. Alice Wambui Ng'ang'a, MP. – Chairperson | W000        |
| 2   | Hon. Kosgei Hilary Kiplangat, MP. – Vice      | NIM 2 M     |
|   | Chairperson                                   | LH DKRUP IS |
| 3   | Hon. Wetangula Timothy Wanyonyi, MP.          | Vellegis    |
| 4   | Hon. (Dr.) James Wambura Nyikal, MP.          |             |
| 5   | Hon. Pareyio, Agnes Mantaine, MP.             | Hareyw      |
| 6   | Hon. Nyenze Edith Vethi, MP.                  | Dyen?       |
| 7   | Hon. (Dr.) Gogo Lilian Achieng', MP.          | <b>3</b>    |
| 8   | Hon. Maina Betty Njeri, MP.                   | AMARIA      |
| 9   | Hon. Mark Ogolla Nyamita, MP.                 |             |
| 10  | Hon. Linet Chepkorir, MP.                     |             |
| 11  | Hon. Suleka Hulbale Harun, MP.                | Detten.     |
| 12  | Hon. Wainaina Michael, Wambugu, MP.           | Sugar       |
| 13  | Hon. Barre Hussein Abdi, MP.                  |             |
| 14  | Hon. Nduyo Susan Ngugi, MP.                   | 50 P        |
| 15  | Hon. Abdullahi Amina Dika, MP.                |             |
| Forwarded by: Signed: Date 2/8/2023                               |   |             |
| Mr. Sakana Saoli<br>Third Clerk Assistant – Committee Clerk       |   |             |

Approved By: George Gazersho2
Sign.....

Mr. Peter K. Chemweno

Director

**Directorate of Departmental Committees** 

MINUTES OF THE  $51^{\rm ST}$  SITTING OF THE DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION HELD ON FRIDAY,  $28^{\rm TH}$  JULY, 2023 AT HILTON GARDEN INN HOTEL, MACHAKOS COUNTY, AT 10.30 AM.

#### **PRESENT**

- 1. Hon. Alice Wambui Ng'ang'a, M.P.
- Chairperson
- 2. Hon. Hilary Kiplang'at Koskei, M.P.
- Vice Chairperson
- 3. Hon. Timothy Wanyonyi, M.P.
- 4. Hon. Michael Wambugu, M.P.
- 5. Hon. (Dr.) Lilian Gogo, M.P.
- 6. Hon. Edith Nyenze, M.P.
- 7. Hon. Susan Ngugi, M.P.
- 8. Hon. Suleka Hulbale Harun, M.P.
- 9. Hon. Betty Njeri Maina, M.P.
- 10. Hon. Agnes Pareyio, M.P.

#### **APOLOGIES**

- 1. Hon. Mark Nyamita, M.P.
- 2. Hon. Barre Hussein Abdi, M.P.
- 3. Hon. Linet Chepkorir, M.P.
- 4. Hon. (Dr.) James Nyikal, M.P.
- 5. Hon. Amina Abdullahi Dika, M.P.

#### COMMITTEE SECRETARIAT

- 1. Ms. Hellen Ekadeli
- Clerk Assistant I
- 2. Ms. Jemimah Waigwa
- Senior Legal Counsel
- 3. Mr. Sakana Saoli
- Clerk Assistant III
- 4. Ms. Grace Maneno
- Research Officer III
- 5. Mr. Boniface Mugambi
- Sergeant-at-arms
- 6. Ms. Pauline Sifuma
- Hansard Officer
- 7. Mr. Cosmas Akhonya
- Audio Officer III

#### **AGENDA**

- 1. Prayers
- 2. Preliminaries/Introductions
  - a. Adoption of the Agenda
  - b. Remarks by the Chairperson.
- 3. Confirmation of Minutes/ Matters Arising
- 4. Consideration and Adoption of the report of National Youth Council (Amendment) Bill, 2023
- 5. Any Other Business
- 6. Adjournment /Date of the Next Meeting

#### MIN. NO. NA/DC-SP/2023/261: PRAYERS/PRELIMINARIES

The Chairperson called the meeting to order with a word of prayer quarter to eleven o'clock (10:45 a.m.) Introductions was done by the Members and the Secretariat.

#### MIN. NO. NA/DC-SP/2023/262: ADOPTION OF THE AGENDA

The agenda was adopted having been proposed by, Hon. Susan Ngugi, M.P. and seconded by Hon. Agnes Pareiyo, M.P.

#### MIN. NO. NA/DC-SP/2023/263: CONFIRMATION OF MINUTES

This agenda was deferred to a later date.

## MIN. NO. NA/DC-SP/2023/264: CONSIDERATION OF THE REPORT OF THE COMMITTEE ON THE NATIONAL YOUTH COUNCIL (AMENDMENT) BILL, 2023.

The Committee considered the Report of the Committee on the National Youth Council (Amendment) Bill, 2023 and made the following observations:

- (1) The proposed amendments to clause 2 and 3(a) of the Bill are necessary to align the National Youth Council Act No. 10 of 2009 with Article 260 of the Constitution in respect to reference of the terms "Cabinet Secretary" and the "Principal Secretary".
- (2) Article 55(b) of the Constitution provides that the state shall take measures, including affirmative action programmes, to ensure that the youth have opportunities to associate, be represented and participate in political, social, economic and other spheres of life.
- (3) The proposed amendment to clause 3(b) of the Bill although intended to depoliticize the membership of the Council, it does not foster the dictates of Article 55(b) of the Constitution which provides that the State should take measures to ensure that the youth have opportunities to be represented and participate in political, social, economic and other spheres of life.
- (4) Section 4 of the National Youth Council Act, 2009 outlines the key functions of the Council which include regulating and coordinating activities and initiatives relating to the youth. The primary role of the Council is to deal with matters relating to youth affairs and hence there is need for the youth to directly participate and be represented in the Council.

- (5) The proposed amendment to clause 3(b) hence negates the right of the youth to choose and elect their own leaders who shall champion the youth agenda.
- (6) Whereas the proposed amendment to clause 3(b) seeks to confer upon the Cabinet Secretary responsible for matters relating to the youth with the power to nominate nine youths to the Council, in the submissions by the Ministry of Youth, Arts and Sports, the Ministry expressed reservations with the amendment and observed that there is need to retain the spirit of youth participation through a democratic process of coming up with the Council.
- (7) Section 5(1) of the National Youth Council Act, 2009 provides for the membership of the Council which comprises of a Chairperson, four Principal Secretaries, the Attorney-General, eight youths elected by the youth, not more than eight youths nominated by the National Youth Congress and the Secretary. From the foregoing, the youths have sixteen representatives out of the total membership of twenty-two persons which is adequate representation to the Council.
- (8) The proposed amendment to clause 5 of the Bill is necessary to align the functions of the Council with the devolved administrative structures.
- (9) The various proposed amendments by the stakeholders including proposing to abolish the Youth Advisory Board, streamline the functions of the Council, provide for the remuneration of members of the Council, amend the qualifications for appointment to the Council, rationalize of the membership of the Council to align with the Mwongozo Code of Governance and include other representations into the Board, may offend the provisions of Article 118 of the Constitution on public participation and Standing Order 133(5) which provides that no amendment may be moved to a Bill that deals with a different subject and unduly expands the scope of the Bill.
- (10) The Cabinet Secretary, Ministry of Youth, Arts and Sports should consider conducting a review of the Act to address among other issues matters relating to the composition of the Council and the Youth Advisory Board as contained in its memorandum.

In light of the foregoing, the Committee recommended that pursuant to Standing Order 127, the Bill does proceed for Second Reading subject to the following amendment—

#### CLAUSE 3

THAT, clause 3 of the Bill be amended by deleting paragraph (b).

#### MIN. NO. NA/DC-SP/2023/265: ADOPTION OF THE REPORT

The Committee unanimously **adopted** the report of the National Youth Council (Amendment) Bill, (National Assembly Bill No. 1 of 2023) with an amendment.

#### MIN. NO. NA/DC-SP/2023/266: ADJOURNMENT/DATE OF THE NEXT MEETING

There being no other business the meeting was adjourned at 12:50 p.m.

Signed.

.. Date..

HON. ALICE WAMBUI NGÁNGÁ, M.P.

(Chairperson)

MINUTES OF THE 46<sup>TH</sup> SITTING OF THE DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION HELD ON TUESDAY, 13<sup>TH</sup> JUNE, 2023 AT SIMBA CONFERENCE HALL, BOMA HOTEL, SOUTH C AT 10.00 AM.

#### **PRESENT**

- 1. Hon. Alice Wambui Ng'ang'a, M.P.
- Chairperson
- 2. Hon. Hilary Kiplang'at Koskei, M.P.
- Vice Chairperson
- 3. Hon. Suleka Hulbale Harun, M.P.
- 4. Hon. Michael Wambugu, M.P.
- 5. Hon. (Dr.) James Nyikal, M.P.
- 6. Hon. Susan Ngugi, M.P.
- 7. Hon. Agnes Pareyio, M.P.
- 8. Hon. Barre Hussein Abdi, M.P.
- 9. Hon. Linet Chepkorir, M.P.

#### **APOLOGIES**

- 1. Hon. Timothy Wanyonyi, M.P.
- 2. Hon. (Dr.) Lilian Gogo, M.P.
- 3. Hon. Mark Nyamita, M.P.
- 4. Hon. Edith Nyenze, M.P.
- 5. Hon. Amina Abdullahi Dika, M.P.
- 6. Hon. Betty Maina, M.P.

#### **COMMITTEE SECRETARIAT**

- 1. Ms. Hellen Ekadeli
- Clerk Assistant I
- 2. Mr. Sakana Saoli
- Clerk Assistant III
- 3. Ms. Noel Amutabi
- Legal Counsel II
- 4. Mr. Boniface Mugambi
- Sergeant-at-arms
- 5. Ms. Grace Maneno
- Research Officer III
- 6. Ms. Faith Oira
- Protocol Officer
- 7. Mr. Collins Mahamba
- Audio Officer

#### IN-ATTENDANCE

- 1. Mr. Ismail Maalim Madey and the Arts
- Principal Secretary, State Department for Youth Affairs
- 2. Ms. Margaret Kiogora
- Ag. CEO, National Youth Council
- 3. Mr. Kennedy Ochieng'
- Secretary, Directorate of Youth Development

#### **AGENDA**

- 1. Prayers/Preliminaries
- 2. Adoption of the Agenda
- 3. Confirmations of Minutes

- 4. Matters Arising
- 5. Meeting with Ag. CEO of National Youth Council
- 6. Any Other Business
- 7. Adjournment/Date of Next Meeting

#### MIN. NO. NA/DC-SP/2023/224: PRAYERS/PRELIMINARIES

The Chairperson called the meeting to order fifteen minutes past ten o'clock (10.15 p.m.) and prayers said. She thereafter called upon the committee members to introduce themselves followed by the secretariat and the delegation from the Ministry of Youth Affairs, Sports and the Arts.

#### MIN. NO. NA/DC-SP/2023/225: ADOPTION OF THE AGENDA

The Chairperson invited the Members to adopt the agenda for the day. The agenda was adopted having been proposed by Hon. Suleka Harun, M.P. and seconded by Hon. James Wambura Nyikal, M.P.

#### MIN. NO. NA/DC-SP2023/226: CONFIRMATION OF MINUTES

The agenda item was deferred to the next meeting and therefore no matters arising.

## MIN. NO. NA/DC-SP/2023/227: SUBMISSIONS BY NYC ON THE NYC (AMENDMENT) BILL.

The acting CEO of the National Youth Council was invited to make her submissions on behalf of the Council. She began by thanking the Committee for inviting their views on the National Youth Council Amendment Bill by Hon. Joshua Kandie, M.P.

She informed the Committee that the main purpose of the Bill was to Depoliticize the membership of the National Youth Council and allow for a competitive recruitment process.

#### a. Proposals of the Amendment Bill

#### Section 2

She submitted that of the Bill that possesses interpretation, sought to amend the current provision by deleting the words "Minister" and replacing with "Cabinet Secretary" to match with the current provisions of the Constitution. She submitted that the Council and the Ministry agree with the amendment.

#### Section 5

She further submitted that the Council and the Ministry concur with the amendments to Part b, c, e and f that contain the word Permanent Secretary by Deleting the Words Permanent Secretary wherever it appears and substituting therefore the words "Principal Secretary". This amendment would make the act in line with the Constitution.

She submitted that the Ministry and the National Youth Council had reservations to the amendment to Paragraph g that sought to depoliticize the National Youth Council stating that

it would deprive the youth of their desired representation in the Council from their different regions.

The Council further proposed that the section 5(1)g be deleted and substituted thereof with the following new provision five youth elected by the youth in such manner as may be prescribed through a regulation. The Committee was hesitant to further amendment away from what the Hon. Joshua Kandie, M.P. sought to amend.

The Council also proposed to have a new clause 5(2A) be inserted immediately after clause 5(2). The Committee was also hesitant to this proposal as this would change the whole content of the Amendment Bill as the owner of the Bill had intended.

#### MIN. NO. NA/DC-SP/2023/228: ANY OTHER BUSINESS

- 1. The Committee resolved that a meeting be scheduled with National Social Security Fund (NSSF) at the soonest time possible. Members ventilated that they would like to discuss with the management among others;
  - a. Financial and Non-financial performance of the Fund;
  - b. The implications of the increased contribution to the Fund;
  - c. The assets, liabilities and investments of the Fund; and
  - d. The status of payment to retirees from the Fund.
  - e. Usage of the extra remittance since the contribution went to 6%.

The Chairperson directed that questions be prepared adequately and substantively to ensure the Committee is able to have fruitful deliberations with the management of the Fund.

#### MIN. NO. NA/DC-SP/2023/229: ADJOURNMENT

There being no other business the meeting was adjourned at ten minutes to one o'clock (12:50 PM). The next committee meeting would be held on notice.

igned Date 06/07/2023
HON. ALICE WAMBUI NGÁNGÁ, M.P.

(Chairperson)

# hey would be retained, but they faced a lot of opposition from the ODM party led by Mr Odinga

Referee of a Dirty, Ugly Game a memoir that traces the life and times of Ahmed Issack Hassan, is now available in leading bookshops across the country. It is published by Big Books Ltd with funding from the Ford Founda tion and the Open Society Initiative of East Africa.



ies I stumble over my words. In my time at the IIEC, I oy Jamila Mohamed 'ist with Citizen TV, y words slowly to urticu

iguna stated at the end of the cle that the views expressed e his own. However, he signed with his job title, as the adviso the Prime Minister on co-on affairs. So I raised a comnt with the Prime Minister. I ained the process of remov he councillors, which ended heir degazettement by the ister for Local Government. Prime Minister showed me a r from the Speaker of the Na d Assembly, Kenneth Marenwas a complaint against Mi-'s conduct in government.

s was the second time that na attacked the commission igh the media. The first time n early 2009, before we startcruiting the secretariat. The nation in the media, which ated that Kennedy Kihara he acting CEO then. With-infirming the facts, Miguna ned an attack on HEC and Kiiccusing us of setting up the ure of the commission

ferendum. I had to istatem state the obvi-

EC, I often vise Office . \_ \_ e Prime Ministengaged with staff there, some reason, I never met ecause of the Muslim cap urs, I initially thought he Nubian from Kibera, one affirmative action recruitf the Prime Minister. Dur time in the grand coaliila had cemented his repas a leader who favoured om marginalised commuy appointing them to key is in his office and in the nent. What baffled me, r, was why Miguna was gonistic towards me, as ed by the vitriol and bile riting. The commission's nication and Corporate

Affairs Manager, Tabitha Mutemi, and the chairman of the North Eastern Province Professionals Forum, Dr. Abdirizak Arale Nunow, both responded to him in subsequent articles.

Around this time, the commis

sion received an invitation to travel to the Philippines to study a new electoral system that they had introduced. The International Foun dation for Electoral Systems (IFES) funded the five-day trip for a few members of the commission. Mike Yard, an expert in election admin-istration and technology, was the IFES country director for Ken-ya at the time. He worked closely with us in the journey to reforms in our electoral process. Use the in our electoral process. IFES had been involved in Kenya since 1992, contributing to the evolution of a more independent and stronger electoral management body, and helping to promote cohesive and non-violent elections. They assisted with logistical planning, training, voter education and elector-

al technology. Two days before we travelled, my personal assistant, Noor Awadh, came into my office holding a document. She looked noiding a document. Sne 100ked perturbed and visibly shaken. She explained that it had probably been accidentally or unintention-ally forwarded to her by Oswago's ally forwarded to her by Oswago's personal assistant, Allan Odongo.

"Chairman, you need to have a look at this, this is not good at all," shesaid

After reading through the document, I called (Davis) Chirchir, (Ken) Nyaundi and Winnie (Guchu) and showed it to them. They were adversely mentioned in the email trail. It was a dossier on the IIEC, casting aspersions on the integrity of the commissioners and raising the profile of the CEO as the main person behind the success of the electoral body. The doc-ument alleged that I was employing relatives while Winnie was acing relatives while winnie was ac-cused of nepotism, seeking pub-licity and supposedly controlling me. We decided that we needed to get to the bottom of the matter discreetly Chirchir and I were preparing to travel to the Philippines. We agreed to cancel the trip and investigate the matter, so we did not show up at the airport on the day we were to travel. Oswago and three other members of staff we were to travel with probably thought we were running late and would be joining them, so they proceeded to board the plane on the morning of the flight.

We summoned Allan to a meetwe summoned Alian to a meet-ing so he could explain the con-tents of the documents we were holding. Though looking shocked, he refused to talk and denied having anything to do with it. He claimed that he was not the source, and that he had no clue where it came from. The particuwhere it came from. The particu-lar article linked to the contents we found in Allan's computer had been published by a Mr. Boaz Gikonyo in The Star newspaper on 2nd August, 2011, and was ti-tled 'Tribalism, Nepotism are rife at IIEC.' The commissioners had been perturbed by this article as been perturbed by this article as it seemed to lean towards a smear campaign against us.
We decided to investigate the

matter further. This article was among the documents found in Allan's laptop, word for word. It was a shocking discovery for all of us. I was particularly offended by us. I was particularly offended by the allegation of nepotism against me. Not only was it false, but I had actually removed my broth-er from the shortlist for the position of the manager, Voter Education, which he was qualified for. This even created bad blood between us, as he complained to my mother.

We found other write-ups in his we found other write-ups in nis laptop, which were probably wait-ing to be published in the news-paper. Allan was adamant and re-fused to co-operate on the matter. We informed him that we would confiscate his office laptop. We called in staff from the IT, Risk and Compliance department to scan through it. They discovered that he had deleted all the relatthat he had deleted all the relat-ed information from the comput-er, which only left us with the hard copy we had printed. He tried to defend himself, but we knew he was involved in something siniswas involved in something suns-ter. We decided to carry out a fo-rensic audit on the laptop, which took the staff the whole day. Allan realised he was in deep trou-ble when the IT team came back in the evening, at about 6pm, with a comprehensive report after retrieving information that had

been deleted from the laptop.
They showed us the trail of oth er articles we had been read-ing about the commission in the newspapers, particularly those that were written by Boaz those that were written by Boaz Gikonyo. We could see a number of other documents whose source was unknown, including the dates they had been edited, with the trail leading back to Allan. It was unknown, including the hot trail that the trail that the state of the same than the sam unbelievably bizarre that he still denied culpability, even after he was confronted with all the evi dence. Interestingly, Nzibo firmly stood by his side and told us that we could not take any action on him as yet, until we probed the matter further. The commission decided to suspend him on the spot until we could deal with the issue and with his boss. We called for a press conference and dis-closed the information we had just discovered that day.

Just discovered that day.

Meanwhile, Oswago found out
that we were not on the plane,
and thereafter he got wind of
what had transpired. He called
me while still attending the training sessions in the Philippines. Jinformed him that we were going formed him that we were going to sack him, as we had discovered what he and his PA had been up to

"Oh no, Chairman, please wait he said. "Let me get back, I need to explain this to you."

In panic, he immediately cut short the trip after the first two days. He was full of apologies when we eventually met. As annoying as it was, he displayed the same traits as his PA—denying any involvement in the dossier we had discovered.

"Please Chairman, it was not me. Please give me a little bit more time to investigate my PA and get to the bottom of this thing," he

I let him know that the commis-

sion was not going to be taken for a ride and that he should just admit he was guilty Many of the documents we discovered contained detailed information about commission meetings we had convened, with him in attendance The exact timelines when I adjourned the meetings to attend prayers, or at the end of the day prayers, or at the end of the day were captured, as well as the dis-cussions we had in the meet-ing. There was no way an outsid-er could have been the source of these details, and I informed him as much. The guidance prointed as much. The evidence pointed at him, as there were mentions of particular conversations by the commissioners

The commissioners were also fed up, and they were in agree-ment that he should be sacked, though three of them were still against it. These were Nzibo,(Simiyu Abuid) Wasike and (Douglas) Mwashigadi. Nzibo was a former civil servant, and his wife, Dr. Sally Kosgei, was the ODM Member of Parliament for Aldai Constituen cy, and a minister in the coalition government. As part of the needful strategic considerations in a coalition government, I called the Permanent Secretary to the Prime Minister, Dr. Mohammed Isahakiah, to let him know that we were about to sack Oswago. He advised that I should first see the Prime Minister before proceeding with this decision, and I made an ap-

pointment to meet him. The PA to the Prime Minister, Major Idriss Abdirahman, also reached out to me and told me to be cautious on the matter. The concern of the two was that Oswago was the on-ly 'Luo' face in the top leadership of the commission. When I finally had the Prime Minister's audience, went straight to the point.

"Prime Minister, we have evidence against Oswago and his PA. They have been leaking informa-tion to the media, and the commission has decided to sack him,"I said, as I displayed the documents before him. The Prime Minister seemed to be in deep thought. He stood up, walked to the window of his office, and looked outside.

"This is very bad, Chairman, very

bad,"he said. He then made a request that the commission should allow Oswago to stay and not sack him, insisting that he would talk to him. He pointed out that it would be good for him as the Prime Minister if Oswago stayed. He reminded me that the commission needed the support of his office. Being in a coalition government meant that the two coalition partners would be critical in the formation of IEBC, which would take over after IIEC's two-year term came to an end in November 2011. It was clear from the Constitution that the President would appoint the new commissioners in consultation with the Prime Minister.

Since I was scheduled to travel to Mombasa for a couple of days, to Mombasa for a couple of days, I finalised booking for the flight and travelled on the morning the commission meeting was to happen. The IIEC only had a de facto vice chair at the time, so in my absence and that affective no more designed. sence and that of a vice, no meet-ing could be convened. I knew that the blazing tempers against Oswago among the commission-ers would have subsided by the following week. Gladys was deeply disappointed by this decision. She told me that I had lost a golden op-portunity to sack Oswago while the iron was still hot. She had also hoped to take up the CEO position. Eventually, we confiscated Oswa-

go's official laptop and sent him on administrative leave for two weeks as we conducted a forensic audit. We gave the laptop to our staff, who did the same audit as they had on Allan's machine. It was not a surprise when they retrieved the exact documents and details found in Allan's laptop, though he had also deleted them. It was a terribly disconcerting discovery of all the malicious articles against us that we had been reading in the newspapers. The agenda was to paint me and the commission in negative light. This further deepened the wedge in our interactions, as we could no longer

Continued on Page 10



#### REPUBLIC OF KENYA THE NATIONAL ASSEMBLY THIRTEENTH PARLIAMENT (SECOND SESSION) THE DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION

In the Matter of Consideration by the National Assembly of the National Youth Council (Amendment) Bill (National Assembly Bill No. 1 of 2023)

### PUBLIC PARTICIPATION/SUBMISSION OF MEMORANDA

WHEREAS Article 118(1) of the Constitution of Kenya and National Assembly Standing Order 127(3) require Parliament to facilitate public participation and involvement in the legislative and other businesses of Parliament and its Committees;

FURTHER WHEREAS, The National Youth Council (Amendment) Bill (National Assembly Bill No. 1 of 2023) sponsored by the Hon. Joshua Chepyegon Kandie, M.P. was published on 6th February 2023, and read a First Time on 22<sup>nd</sup> March 2023 and committed to the Departmental Committee on Social Protection for review and reporting to the House;

AND WHEREAS. The principal object of the Bill is to amend the National Youth Council Act to depoliticize the membership of the National Youth Council by allowing competitive recruitment of the youth serving in the council through the office of the County Director of Youth.

NOW THEREFORE, in compliance with Article 118(1) (b) of the Constitution and Standing Order 127(3), the Departmental Committee on Social Protection hereby invites stakeholders and the general public to submit memoranda on the Bill. Copies of the Bill are available at the National Assembly Table Office, Main Parliament Building or on <a href="www.parliament.go.ke/the-national-">www.parliament.go.ke/the-national-</a>

The memoranda should be addressed to the Clerk of the National Assembly, P.O. Box 41842-00100, Nairobi; hand-delivered to the Office of the Clerk, Main Parliament Buildings, Nairobi; or emailed to <a href="mailto:cna@parliament.go.ke">cna@parliament.go.ke</a> to be received on or before Tuesday, 18th April

SAMUEL NJOROGE CLERK OF THE NATIONAL ASSEMBLY
4th April 2023 "For the Welfare of Society and the Just Government of the People"

## AZIMIO PROTESTS

# Ruto meets House leaders ahead of talks

 President wants Parliament to come up with a win-win situation for both sides of the political divide.

 Ichungwah says they agreed to work under the ambit of Parliament with an ad hoc com-

DWIN NYARANGI, NAIROBI

resident William Ruto met with the Kenya Kwanza parliamentary leadership at State House, Nairobi. yesterday, to discuss the ipartisan talks with Azimio.

This came a day after the Head of tate proposed a bipartisan approach rough Parliament to address issues ised by Azimio leader Raila Odinga. We are convinced that the issues

ised by the opposition shall be conhandled by Parliament to to focus on our economic ansf ion programme, that is met to establish a framebipartisan strategy," said

The President met with Deputy esident Rigathi Gachagua, Nation

al Assembly Majority Leader Kimani Ichungwah, Senate Majority Leader Aaron Cheruiyot, National Assembly Majority Whip Silvanus Osoro and National Assembly Deputy Majority Leader Owen Baya.

Others were Senate Deputy Major-ity Leader Tabitha Karanja, National Assembly Deputy Majority Whip Naomi Waqo and Senate Majority Whip Steve Lelegwe.

Ichungwah who spoke to journal-ists after the meeting said the Kenya Kwanza leadership in Parliament had agreed on a framework for the proposal made by the President and the counter-proposal made by Raila.

The National Assembly Majority Leader said they agreed to work under the ambit of Parliament with an ad hoc committee in place and they were already consulting with the Minority leadership to ensure con-

Ichungwah said they are yet to agree on the number of members of the ad hoc committee and whether they need experts as was proposed by Azimio.

"What I know is the President is

not going to take the country into a 2018 situation like where there was a handshake but he is keener on the bipartisan approach since even our



National Assembly Majority Leader

opponents may be having better ideas on how some of these issues should be handled," he said.

The National Assembly Majority Leader said the President wants Parliament to take its rightful role in addressing the issues raised by the opposition since he had already sent a memorandum to the House in December last year, which among



others, proposed the creation of the office of Leader of Official Opposition.

"The President is basically asking Parliament to play its rightful role in looking into the proposals made by the opposition and come up with a win-win situation for both sides of the political divide. We are engaging our colleagues in ensuring this is achieved," he said.

Ichungwah said their opponents

have acknowledged that disruption of economic activities was doing more harm than good by making the cost of living even higher and that demonstrations will never be a solution to the challenges faced by all Kenyans.

National Assembly Minority Lead-er Opiyo Wandayi told The Standard that the Azimio leadership stood by what Raila said on Sunday evening in Nairobi.

"We are only waiting for the formation of the bipartisan ad hoc committee so that we can keenly look at the issues raised by our leader Raila and how the Kenya Kwanza administration will ensure the issues are urgently addressed," said Wandayi.

The Director of Public Prosecution Nordin Haji has dropped charges against six Azimio politicians for participating in demonstrations which is a clear indicator that the government has heeded one of the demands made

Senate Minority Leader Stewart Madzayo, National Assembly Mi-nority Leader Opiyo Wandayi, Kilifi South MP Richard Chonga and Malindi MP Amina Mnyazi had their cases dropped, with the prosecution saying this will pave way for alternative settlement among the aggrieved parties. enyarangi@standardmedia.co.ke



#### REPUBLIC OF KENYA

#### THE NATIONAL ASSEMBLY THIRTEENTH PARLIAMENT (SECOND SESSION) THE DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION

In the Matter of Consideration by the National Assembly of the National Youth Council (Amendment) Bill (National Assembly Bill No. 1 of 2023)

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SAMUEL NJOROGE CLERK OF THE NATIONAL ASSEMBLY

"For the Welfare of Spoiety and the Just Government of the



#### ANNOUNCEMENT

Following the tragic accident that occurred in Naivasha on 30th March, 2023 Involving the Pwani University bus that was ferrying students to a sports event at the University of Eldoret, we regret to inform the public that we lost three (3) members of staff and nine (9)students. Burial arrangements are being made by the families of the deceased in liaison with the University. We would like to take this opportunity to thank the following for their support during this difficult time:-

- Ministry of Education
- Ministry of Health
- Ministry of Interior and National Administration
- County Government of Kilifi
- County Government of Nakuru
- County Administration of Nakuru
- Egerton University
- Kenya Medical Training College (Kilifi)
- Kenyatta National Hospital
- The Nairobi Women's Hospital
- Naivasha Level 4 Hospital
- St. Joseph Rift Valley Mission Hospital

- Mt. Longonot Hospital
- Kijabe Mission Hospital
- Kenya Red Cross
- National Police Service, especially the Traffic Police, Nakuru
- Local public and residents of Naivasha
- Njoro Day Secondary School
- Njoro Central Secondary School
- Standard Gauge Railway Management
- Other individuals and well-wishers
- Special thanks to Kilifi County leaders, Hon. Gideon Mung'aro and his team, Hon. Aisha Jumwa, Hon. Owen Baya and Hon. Gertrude Mbeyu.

We extend our sincere condolences to the bereaved families. May the departed souls rest in eternal peace. The University wishes quick recovery to survivors of the accident. Parents and guardians who may require further information, are requested to get in touch with the University.

Pwani University, P. o. Box 195-80108 | Kilifi, Kenya Tel: +254 725 91 61 45 | +254 776 36 89 46 email: info@pu.ac.ke | website: www.pu.ac.ke



P. O. Box 41842-00100 Nairobi, Kenya Main Parliament Buildings Telephone: +254202848000 ext. 3300 Email: <u>cna@parliament.go.ke</u> www.parliament.go.ke/the-national-assembly

When replying, please quote REF: NA/DC-SP/CORR/2023/018

6th June, 2023

Ms. Margaret Kiogora, CHRP(K) Ag. Chief Executive Officer National Youth Council ABSA Towers, 12<sup>th</sup> Floor NAIROBI

Dear Ms Kingora

RE: CONSIDERATION OF THE NATIONAL YOUTH COUNCIL (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL, No. 1 of 2023)

The Departmental Committee on Social Protection is established under National Assembly Standing Order 216 and is mandated, inter alia, "to study and review all legislation referred to it".

The National Youth Council (Amendment) Bill (National Assembly Bill, No. 1 of 2023) (copy attached) was read a First Time in the House on 22<sup>nd</sup> March, 2023 and committed to the Departmental Committee on Social Protection for consideration and reporting to the House in line with the provisions of Standing Order 127.

During its meeting held on Tuesday, 30<sup>th</sup> May, 2023 the Committee resolved to hold a meeting with the National Youth Council, and the sponsor of the Bill, Hon. Joshua Chepyegon Kandie, M.P. to deliberate on the proposed amendments.

In this regard, the Committee invites the National Youth Council to deliberate on the Bill and;

- a. Provide a brief on the proposed National Youth Council (Amendment) Bill, 2023;
- b. Provide information on the current composition of the National Youth Council and the implications of the proposed amendments; and
- c. Inform the Committee on the processes for election, nomination and appointment of the persons appointed under section 5(1) (g) and (h) of the National Youth Council Act, 2009.

The sponsor of the Bill, Hon. Joshua Chepyegon Kandie, M.P. is expected to present to the Committee his views and objects of reasons for the proposed amendments of the Bill.

The purpose of this letter is therefore to invite you for a meeting with the Committee that will be held on Tuesday, 13<sup>th</sup> June, 2023 at 10:30 am in 2<sup>nd</sup> Floor, Continental House, Parliament Buildings.

You are required to submit 20 copies of your written submissions and soft copies sent to cna.parliament.go.ke.

The Liasion Officers of the Committee are Ms. Hellen Ekadeli who may be contacted on Tel No. 0733-132-322 and email address <a href="https://hellen.ekadeli@parliament.go.ke">hellen.ekadeli@parliament.go.ke</a> or Mr. Saoli Sakana on Tel. No. 0719-646-697 and email address <a href="mailto:sakana.saoli@parliament.go.ke">sakana.saoli@parliament.go.ke</a>.

Yours



JEREMIAH W. NDOMBI, MBS For: CLERK OF THE NATIONAL ASSEMBLY

Copy:

Mr. Ismail Maalim Madey
Principal Secretary
State Department for Youth Affairs and the Arts,
Ministry of Youth Affairs, the Arts and Sports,
Kenya National Library Headquarters
NAIROBI

Hon. Joshua Kandie, MP Baringo Central Constituency C/O National Assembly P O Box 41842-00100 NAIROBI



P. O. Box 41842-00100 Nairobi, Kenya Main Parliament Buildings Telephone: +254202848000 ext. 3300 Email: <a href="mailto:cna@parliament.go.ke">cna@parliament.go.ke</a> www.parliament.go.ke/the-national-assembly

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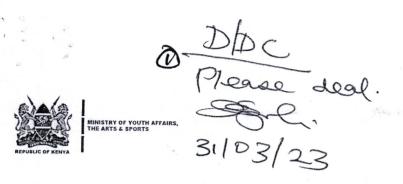
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**NAIROBI** 

Hon. Joshua Kandie, MP Baringo Central Constituency C/O National Assembly P O Box 41842-00100 NAIROBI





NATIONAL YOUTH COUNCIL

#### NATIONAL YOUTH COUNCIL

ABSA TOWERS 12<sup>TH</sup> FLOOR, P.O. BOX 23677-00100 GPO, NAIROBI, Tel:(020)2013920

Email: info@nationalyouthcouncil.go.ke, www.nationalyouthcouncil.go.ke

Ref NYC/13/1 Vol. XI

28th March 2023

The Clerk of the National Assembly, Parliament Buildings, P.O. Box 41842 - 00100, NAIROBI.

ATTN: Hon. Joshua Chepyegon Kandie, MP

RE: NATIONAL YOUTH COUNCIL AMENDMENT BILL, 2023 (N.A BILL NO. 1 OF 2023)

Receive greetings and complements from the National Youth Council.

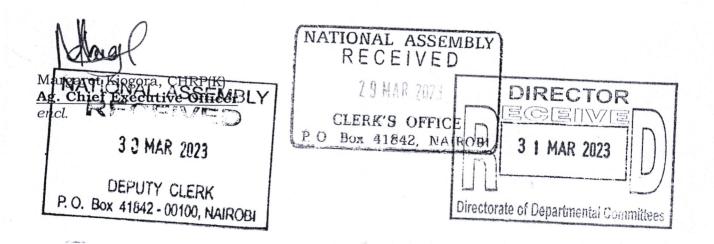
Reference is made to the above subject matter.

Our attention is drawn to The National Youth Council (Amendment) Bill (N.A. Bill No. 1 of 2023), which has recently been tabled in parliament. The principal object of the tabled Bill is to amend the National Youth Council Act to depoliticize the membership of the National Youth Council by allowing for competitive recruitment of the youth serving in the council through the office of the County Directors of Youth. To this end, NYC is utterly grateful for your noble effort that will ensure the institution is fully operational.

The purpose of this letter is to request for a meeting, at your convenience, to deliberate on the tabled Bill vis a vis our proposed areas for further amendment. We enclose herewith a brief on our proposed areas of amendment for your ease of reference.

For further information and clarifications please contact my office through; <a href="mailto:ceo@nationalyouthcouncil.go.ke">ceo@nationalyouthcouncil.go.ke</a> or; <a href="mailto:mkiogora@nationalyouthcouncil.go.ke">mkiogora@nationalyouthcouncil.go.ke</a> or via phone on; <a href="mailto:0721933413">0721933413</a>

We look forward to fruitful deliberations and continued collaboration.







#### NATIONAL YOUTHCOUNCIL

ABSA TOWERS 12<sup>TH</sup> FLOOR, P.O. BOX 23677-00100 GPO, NAIROBI, Tel:(020)2013920 Email: <a href="mailto:info@nationalyouthcouncil.go.ke">info@nationalyouthcouncil.go.ke</a>, www.nationalyouthcouncil.go.ke

### OUR PROPOSED AMENDMENTS TO THE NATIONAL YOUTH COUNCIL ACT

#### 1.0 Our Proposed Amendments

- 1.1 Our proposed sections for amendments to the principal Act are as follows;
  - 1. **Section 2** to remove obsolete terms and definitions and replace with current operational terms in line with the constitution;
  - 2. Section 4 to harmonize and streamline the functions of NYC;
    - a) Paragraph b be deleted and substituted therefor with the following new provision "monitor, promote and popularize the National Youth Policy and other policies targeting the youth";
    - b) Paragraph c be deleted as policy review is a ministerial function;
    - c) Paragraph d be deleted as the function of resource mobilization within the government is domiciled under National Treasury;
    - d) Paragraph e be deleted and substituted therefor with the following new provision "lobby for policies and legislation on issues affecting the youth"
    - e) Paragraph f be deleted and substituted therefor with the following new provision "Facilitate linkage with other organizations for resource mobilization and to ensure the youth gain access to resources and services appropriate to their needs";
    - f) Paragraph g be deleted as the function is captured within the reviewed function f:
    - g) Paragraph h be deleted and substituted therefor with the following new provision "Implement Mentorship programmes aimed at inspiring and promoting the spirit of unity, patriotism, volunteerism and community service among the youth";
    - h) Paragraph i be deleted as formulation of guidelines is a ministerial function;
    - i) Paragraph j be deleted as the function is captured within the reviewed function
       h;
    - j) Paragraph k be deleted and substituted therefor with the following new provision "Implement programmes that ensure the government and policy makers are kept informed of the views and aspirations of the youth";
    - **k)** Paragraph **n** be deleted and substituted therefor with the following new provision "Take steps to ensure the inclusion of youth in decision-making bodies, boards, agencies and other institutions, and organizations of similar nature";
    - 1) Paragraph o be deleted and substituted therefor with the following new provision "Monitor, promote and popularize affirmative action programmes and funds targeting the youth"; and

Dinisterial Function. Within reviewed function.

- m) Paragraph p be deleted and substituted therefor with the following new provision "perform any other functions that may be prescribed by written law and in furtherance of the above named functions".
- 3. **Section 5** to allow for an alternative and cost effective way of properly constituting the Council;
  - a) Reduce the number of members constituting the Council and having elections under paragraph g being conducted by the IEBC;
  - **b)** Reduce the number of members constituting the Council and have the Youth Serving Organizations conduct the elections;
  - c) Reduce the number of members constituting the Council and remove elections and substitute with a competitive recruitment process for the council members under paragraph g;
- 4. **Section 9** to amend the part on remuneration of the Council and allow for the remuneration of Council Members to be determined by SRC and be subject to approval by the CS responsible for finance;
- 5. **Section 16** to amend the Composition of the Youth Advisory Board and allow for membership similar to other Boards of State Corporations; and
- 6. **Section 17** to amend the functions of the Youth Advisory Board and avert any potential clash with those of the Council;
  - a) Paragraph a be deleted and substituted therefor with the following new provision "Receive and review plans, reports, financial statements and budgets and make recommendations to the Council".

#### **KEVIN RUTTO**

and finer

14th April 2023

REF:KR/1/R1/2023

OFFICE OF THE CLERK THE NATIONAL ASSEMBLY MAIN PARLIAMENT BUILDINGS P.O BOX 41842-00100 NAIROBI.

Dear Clerk,

Hellen thateling for facilitate

RE: MEMORANDA ON THE NATIONAL YOUTH COUNCIL (AMENDMENT) BILL 2023

Above matter refers;

Pursuant to 118(1) of the constitution of Kenya and National Assembly standing order 127(3) that requires parliament to facilitate public participation and involvement in legislative and other businesses of parliament and its committees hereby submit my memorandum on **the National Youth Council (amendment) Bill 2023.** 

I acknowledge the deliberate effort made by the Government of Kenya to appropriately equip and empower the youth to attain and realize their full potential. The National Youth Council Act 2009 gave birth to the National Youth Council as a representative body advancing the voice of the youth.

However, there are several legislative gaps that Parliament need to address beyond this specific amendment to give effect to article 55 of the constitution 2010 that requires the state to take measures including affirmative action programmes to ensure that the youth have opportunities to associate, be represented and participate in political, social, economic and other spheres of life.

I do appreciate the opportunity to contribute to this bill and therefore propose the following enclosed amendments. I am available on +254724297477 or <a href="mailto:kevorutto@gmail.com">kevorutto@gmail.com</a> for any clarifications or questions.

DIRECTOR NATIONAL ASSEMBLY
RECEIVED
RECTOR RECEIVED
RECEIVED
17 APR 2023
CLERK'S OFFICE
Facebook:
Kevorutto@gmail.com
Directorate Revenivational Committe@ruttokipkevin

Email:
Kevorutto@gmail.com
Directorate Revenivational Committe@ruttokipkevin



#### **KEVIN RUTTO**

| S/N | CURRENT<br>PROVISION IN THE<br>AMENDMENT BILL   | PROPOSED<br>RECOMMENDATION   | JUSTIFICATION  |
|-----|---|--|--|
| 1   | Section 5 of the principal act is amended in by deleting (b)paragraph (g) of the subsection (1) and substituting therefore the following new paragraph (g) (g) nine youths nominated through a competitive process by the cabinet secretary responsible for youth affairs | Amend the clause to capture the role of the youth in electing their representative to the National Youth Council Therefore, I propose that  Section 5 of the principal act be amended in by deleting  (b)paragraph (g) of the subsection (1) and substituting therefore the following new paragraph (g) (g) nine youth elected in a manner prescribed by the cabinet secretary responsible for youth affairs | I am of the view that the clause violates article 55 of the constitution of Kenya 2010. The Youth should have opportunities to associate, be represented by one of their own and participate in political, social, economic and other spheres of life. Therefore, I object the amendment of section 5 (g) as it is. The depolitization aspect can be sorted out in the regulations of electing the youth representatives without taking away the right of the youth to participate in electing their representatives |
| 2   | Section 5 of the principal act  | Amend the clause for additional stakeholders to the council I propose Section 5 of the principal Act be amended; in sub section (1) by— inserting the following new paragraph immediately after paragraph (f)— (fa) a youth representative of the council of Governors (fb) a youth representative of the county assemblies  | I am of the view that bill concerns county governments in terms 110 of the constitution. Therefore, representative of the Council of Governors and County Assemblies Forum (CAF) being the voices of the County Executive and County Assembly respectively be added in the composition of the council in section 5 of the principal act.   |















#### **KEVIN RUTTO**

| 3 | The principal object of the bill is to amend the National Youth Council Act to depoliticize the membership of the National Youth Council by allowing the competitive recruitment of the youth serving in the council through the office of the County Directors of Youth. | The principal object of the bill negates the provisions of article to article 55 of the constitution 2010 that requires the state to take measures including affirmative action programmes to ensure that the youth have opportunities to associate, be represented and participate in political, social, economic and other spheres of life | There are other alternatives that can be provided in the guidelines of election of Youth representatives to the national Youth to depoliticize the membership of the national youth council |
|---|---|--|---|
| 4 | This bill does not delegate the legislative powers nor does it limit fundamental rights and freedoms  | The bill as it limits the fundamental rights and freedoms of the youth in electing the representive of their choice  | I am of the view that the council<br>belong to the youth and they must<br>play a central role in the affairs of<br>the council  |

Yours faithfully

KEVIN RUTTO







#### MEMORANDUM ON THE NATIONAL YOUTH COUNCIL AMMENDMENT BILL

#### THE NATIONAL ASSEMBLY BILL OF 2023 (13TH PARLIAMENT)

#### DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION

TO:

CLERK OF THE NATIONAL ASSEMBLY,

P.O BOX 41842-00100, NAIROBI,

PARLIAMENT BUILDINGS.

FROM:

NORTH RIFT AMBASSADORS,

INTER PARTIES YOUTH FORUM,

KENYA YOUNG MEMBERS OF COUNTY ASSEMBLIES,

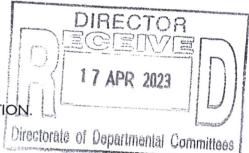
YOUTH SENATE ORGANISATION, UZALENDO AFRIKA INITIATIVE.

ARTICLE 43.

MWAFRIKA MWENZANGU, NUBIAN YOUTH COUNCIL,

ANC POLITICAL PARTY YOUTH LEAGUE,

SIMAMA COMMUNITY BASED ORGANIZATION.



DATE:

17<sup>TH</sup> APRIL 2023

SUBJECT:

PROPOSALS FOR CONSIDERATION TO THE NATIONAL YOUTH COUNCIL AMMENDMENT BILL TO THE NATIONAL ASSEMBLY BILL OF 2023, DURING COMMITTEE STAGE & SUBSEQUENT READINGS IN THE HOUSE

WE the youth in the Republic of Kenya under article 36 of the Constitution of Kenya 2010 have come together to submit a joint memorandum outlining key issues for consideration into the Bill in reference.

RECOGNISING that public participation is a right under our constitution, we appreciate the National Assembly for giving the public an opportunity to submit their view on the Bill.

APPRECIATING that the youth aged 35 years and below comprise 80% of Kenya's population according to data from the National Council for Population & Development<sup>1</sup> released in 2021. The Government of Kenya over the past decades has made significant investment targeting the youth in education, access to capital, health among other different sectors.

<sup>&</sup>lt;sup>1</sup> https://ncpd.go.ke/wp-content/uploads/2021/02/Brief-56-YOUTH-BULGE-IN-KENYA-A-BLEESING-OF-A-CURSE.pdf

In the past elections, we are seeing a remarkable trend of increase in youth leaders across both houses of parliament and county assemblies. This truly affirms our position that they youth in Kenya are key players to steer our country's development, growth and transformation in these current times we live in and beyond. Any conversation and process to define youth involvement in governance must therefore be centered to consider views of the youth in Kenya.

HOWEVER, worth noting is that the youth are the most affected by modern day challenges facing Kenya. A high percentage of our educated youth are unemployed, a good number of youth engage in harmful vices and the fact is youth despite being the majority are marginalized in government decision making at both national and sub-national levels.

THEREFORE, the National Youth Council is an important organ to promote inclusion and involvement of youth and ensure their issues are included in policy development. Having interacted with the Bill circulated in the public under Kenya Gazette Supplement No. 11 (National Assembly Bills No. 1) we are making the following proposals:

- 1. National Assembly Departmental Committee on Social Protection should ensure the bill provides more clarity and propose accountability frameworks to this Council. As a council representing the youth in Kenya, accountability must be to the youth and a clear framework and structures should be suggested. Looking at past Councils, it must be clear through this amendment the tenure of office and age limit barring those who circumnavigate around allowable youth age in the Republic of Kenya as provided in the Act. Also, on accountability, we must see clear separation of powers beyond the Chair. It is not in the spirit of the constitution to create 'imperial' chair of councils who only answers to the line ministry Principal Secretary or Cabinet Secretary. The Council must have its own checks and balances- desirably linked to our devolved structure of governance and therefore promoting representation.
- 2. The proposed qualification of the chairperson of the council requiring high academic qualifications must be looked at and aligned with recent court ruling on qualifications of 'people's representatives. E.g. MCA, MP etc. We believe, there are many youths with desired leadership qualities across all 47 counties and should have an equal chance to provide leadership for the council.
- 3. The proposed amendment to the Act is an opportunity to review the Act and make it alive to our devolved dispensation. What structures will exist to promote participation and representation across counties or regions in Kenya. This can be looked up alongside point #I above to enhance accountability.
- 4. To promote female leadership and representation, we propose the language be adjusted to council composition be of equal gender representation. These representatives will be drawn from various special interest groups including persons living with disability and other important sectors of our economy that are youth driven. The cadre of representation must be defined and expanded- including representatives of Political Parties Youth Leagues/Women Leagues/PLWD leagues under our Political Parties Act.

- 5. The amendment proposes elections be done competitively but leaves a lot of power to the relevant principal secretary. We propose that a clear system be defined and be clear in law. How this can be done systematically using devolved structures.
- 6. Considering how diverse the youth of Kenya are, we propose expansion of the Council from 9 to 17 members.
- 7. Parliament should make this Bill to be a money bill under article 114 and ensure operations of the Council are supported by the exchequer with the relevant Principal Secretary as the accounting officer. This will promote sustainability and enables this council to indecently effect its mandate.

We the undersigned hope that our submissions will be considered. We look forward to an opportunity to engage the committee on this matter using avenues stipulated by Parliament Standing orders and guide operations of committees.

|   | NAMES              | ORGANISATION                              | COUNTY  | ID<br>NUMBER | SIGNATURE      |
|---|--------------------|---|---------|--------------|----------------|
| 1 | Sankale Ole Keis   | Youth Senate<br>Kenya                     | Baringo | 28556734     | (B) Q.         |
| 2 | Anne Rose Osamba   | Uzalendo Afrika<br>Initiative             | Mombasa | 29655259     |                |
| 3 | Ekai Nabenyo       | Article 43                                | Turkana | 28554025     | 8-8-64         |
| 4 | Kenneth Rutto      | North Rift<br>Ambassadors                 | Eldoret | 27546093     | P              |
| 5 | Wanjiru Nguhi      | Mwafrika<br>Mwenzangu                     | Kiambu  | 28152554     |                |
| 6 | Aisha Said Ibrahim | Nubian Youth<br>Council                   | Nairobi | 35248942     | A              |
| 7 | John Abukuse       | ANC Political<br>party Youth<br>League    | Nairobi | 31558430     | - tetta time - |
| 8 | Fanuel Kataka      | Inter party Youth Forum                   | Nairobi | 26255212     | Π.Σ            |
| 9 | Stephen Omondi     | Simama<br>Community Based<br>Organization | Nairobi | 24027474     | \$             |

| 10 | David Kiyai     | Interparty Youth | Uasin   | 27110874 |        |
|----|-----------------|------------------|---------|----------|--------|
|    |                 | Forum – Uasin    | Gishu   |          |        |
|    |                 | Gishu Chapter    | County  |          |        |
| 11 | Ruth Bolo       | Kenya Young      | Nairobi | 34663567 |        |
|    |                 | Members of       |         |          |        |
|    |                 | County           |         |          | 2      |
|    |                 | Assemblies       |         |          |        |
| 12 | Peter Kiprotich | ANC Party,       | Bomet   | 33501679 | -136   |
|    | Segei           | Bomet Chapter    | County  |          | 1.67.5 |

#### Details of Contact person(s)

#### Contact person I

NAME: Sankale Ole Keis

ORGANISATION: Youth Senate Kenya

MOBILE NUMBER:0727930156

EMAIL ADDRESS: sankale@youthsenatekenya.org

#### Contact person 2

NAME: Hon. Chris Mark

ORGANISATION: Kenya Young Members of County Assemblies

MOBILE NUMBER: 0710150288

EMAIL ADDRESS: chrismarkmc@gmail.com

A Centre for Policy, Advocacy on Gender Equality and Non-Discrimination

TO: MR. SAMUEL NJOROGE

THE CLERK OF THE NATIONAL ASSEMBLY,

P.O BOX 41842-00100,

Hellon Bladelle

NAIROBI.

NATIONAL ASSEMBLY
RECEIVED

17 APR 2023

CLERK'S OFFICE
P.O. Box 41842, NAIROBI

APRIL 17TH, 2023

SUBJECT: MEMORANDUM ON THE NATIONAL YOUTH COUNCIL (AMENDMENT BILL, 2023)

#### 1. INTRODUCTION

The Collaborative Centre for Gender and Development (CCGD) was established in 1996 by a small group of academics, researchers, and development experts to build capacity in gender-responsive planning, advocacy, and programming. It has since grown into a dependable policy research and advocacy resource organization with a program present at the county, national and regional levels. CCGD conducts and utilizes research evidence for its advocacy work. It seeks to promote and contribute to a transformative shift in gender relations through gender-responsive capacity building and institutional development of all sectors in planning, budgeting, programming, implementation, monitoring, and evaluation. To accelerate the achievement of gender equality, CCGD works through multisector partnerships between international, regional, and national government agencies as well as civil society and private sector interests to promote institutional accountability to genderresponsive governance and equitable development that secures rights and enables empowerment of in particular women and girls. CCGD contributes to supporting policy solutions that create greater investments in gender equality gains to protect the rights of -in particular women and to realize holistic development as envisaged in the UN Strategic Development Goals (SDGs).

#### 2. BACKGROUND

Following the publication on public participation by the National Assembly on the National Youth Council Amendment Act, 2023, the following are the joint Collaborative Centre for Gender and Development analysis and proposals on the bill:

Constitutional alignment



A Centre for Policy, Advocacy on Gender Equality and Non-Discrimination

- CCGD has recognized the bill's alignment with the current governance system
  that will facilitate adoption and implementation by devolved governments as
  primary actors. It will inform resource allocation to support youth
  development by the County Youth departments.
- The explicit mention of gender, sex, and ability of membership will ensure gender sensitivity of the council and promote inclusion in representation

#### 3. PROPOSALS

1. Abolish the Youth advisory board to be replaced by the Youth council members

The council will assume the role of the advisory board on youth development therefore, there is no justification for having a council and a board within a structure. Recommendation: Abolish advisory boards that will be replaced by the youth council

- 2. Section 5
- a) On the alternate, CCGD recommends the inclusion of a representative from the Ministry of Gender.

Youth, the highest population in Kenya, inform gender discussions where equality is anchored. Young women as a marginalized and vulnerable group are always left out in development decision-making spaces due to the socially constructed roles they perform that limit their participation. The youth population of people with disabilities is in most cases ignored as an interested party. The proposed composition of the council requires someone with gender knowledge to guide and support mainstreaming of affirmative action to include marginalized youth and ensure equality

b) Amend the education requirement of the Chairperson from *Undergraduate* holder to a *Minimum of Completed Secondary school education with demonstratable leadership knowledge and capacity on youth issues* 

Kenya has a wealth base of youth with a leadership track record that is not pegged on university education. CCGD is cognizant of poverty and other vulnerabilities that young people are exposed to particularly in the ASAL areas that limit their full access to higher education opportunities.

3. Section 6: Power of the Council; Development of an Accountability Framework of the Council



A Centre for Policy, Advocacy on Gender Equality and Non-Discrimination

As the council will be able to attract and receive knowledge and financial resources, there should be an accountability mechanism/framework that will ensure the received resources are adequately used on the youth development agenda.

Recommendation: Inclusion of an accountability mechanism

4. Development of a Third schedule

The amendment from *Elective* to *Competitive* creates an equal opportunity for the youth to participate and present their interest in becoming the Chairpersons. However, a schedule needs to be developed that, will guide on the following:

- Recruitment process with specific mentions of the requirements of council members
- Term of the council of three years with a possible renewal based on performance to a maximum of two terms or a maximum of one term of three years
- The considerable age limit of those interested to join the council should be of 32 years at the time of the application

GENDER AND DEVELOPMENT Box 27559 - 00506, NAIROBI.

Tel: 020 - 2252058 CELLPHONE: 0736 - 474558

These are the humble proposals on the National Youth Council Amendment Bill, 2023 by Collaborative Centre for Gender and Development. COLLABORATIVE CENTRE FOR

Yours sincerely,

Purity Jebor

Youth Coordinator

Collaborative Centre for Gender and Development (CCGD)

p.jebor@ccgdcentre.org

# Heller the doll YSO CONSORTIUM MEMORANDUM ON NATIONAL YOUTH COUNCIL AMENDMENT BILL 2023

19 14/23 pls factorate

For further inquiries, reach out to the Secretariat of the Consortium

SIASA PLACE info@siasaplace.org

That this Memoranda is submitted to the National Assembly of the Republic of Kenya through the Hon. Joshua Kandie, Baringo Central Member of Parliament pursuant to:

Article 37 of The Constitution of Kenya: Providing for the Right of every Kenyan to present petitions to public authorities in General. Article 55(b) of the Constitution mandates the state to take measures for the youth have opportunities to be represented and participate in political, social, economic spaces. Further on, in preparation for Africa's youth bulge and succession planning, cognizant of best practices of the Commonwealth Youth Council, East Africa Youth Commission and Africa Youth Commission, Article 55(b) necessitates an urgent move to harness the youth demographic dividend for economic prosperity of

Article 118 (1) (b) of The Constitution of Kenya: Requiring Parliament to facilitate public participation and involvement in the legislative and other business of Parliament and its committees.

Article 119 (1) Providing for every person's right to petition Parliament to consider any matter within its authority, including to enact, amend or repeal any legislation. That the Memoranda is on the matter of The National Youth Council Amendment Bill 2023, being a Bill for AN competitive recruitment of the youth serving in the council through the office of the County ACT of Parliament to depoliticize the membership of the National youth council by allowing

## Rationale

The pioneers of the establishment of the National Youth Council had envisioned a great institution where young people by way of elections in 2012, the council has not had elections for varied reasons including insufficient resources to conduct would exercise their democratic right to elect their representatives at the Council. Since establishment of the initial council nationwide elections. In 2019, an amendment bill was tabled by the then youth representative in the national assembly Hon Gideon Keter seeking the election guidelines were developed. Despite the development of elections guidelines, 3 years later elections have not to depoliticize the council to enable its operations. However, the young people insisted on the elections process and further taken place,

the act such as hiring of Chief Executive Officer. For this purpose, the youth serving organizations have found it reasonable For the secretariat to function effectively, the council needs to be in place to take care of certain functions prescribed in to adopt a model that would ensure the running of the institution and also ensures participation of young people through an open and transparent competitive recruitment process.

To which some of the candidates who participate in the process can form the assembly of the council and respective county chapters. That the undersigned being Youth Serving Organizations variously registered in accordance with the Laws in the Republic of Kenya and implementing objectives, initiatives, programs and activities in furtherance of the Welfare and interests of the Youth in the Republic. And as such there being a direct and legitimate interest in the provisions of The National Youth Council Bill 2019, the composition of the council, its management and effective functioning.

The undersigned having reviewed the provisions of The National Youth Council Bill 2019 and have proposed the following amendments:

à

| *   | . 9                  | the Act   | 0   |  | 6   |
|-----|----------------------|---|---|--|---|
| a . | Preliminary          | 1. Introduce<br>"Assembly of the<br>council"  | - Accountability<br>framework   | - Define the "Assembry of the council" as the supreme body that will consist of delegates who will be the top two candidates in all the 47 counties during the recruitment process | The Assembly of the council will be responsible for representing young people in the annual delegates conference  |
| 2.  |                      | 2. Introduce "County<br>Youth Chapter"  | - In the spirit of devolution, the council should be devolved                         | - Define the "County Youth Chapter as<br>the representative council at the<br>county level that acts as liaison to the<br>National Youth Council".                                 | Mainstreaming youth work both in the county government and National Government.   |
| m · | Section 5 (1)        | Remove secondment (e) & (f)   | Bloated council with too many secondments   | <ul> <li>Retain secondment from mother<br/>ministry, finance because of resources<br/>and attorney general because of any<br/>legal cases that may arise.</li> </ul>               | Remain a lean team that is able to make quick decisions and efficient use of resources allocated to NYC. The 12 is beyond recommended by Mwongozo but the secondment from Finance, youth affairs and attorney general are critical. |
| 4   | Section 5 (1)<br>(g) | Remove "competitive process by the cabinet secretary responsible for youth affairs" | Youth ownership of<br>the process rather<br>than control by the<br>authority offices. | - The Nine Youth are competitively recruited from the county level to the National by the recruitment panel as described in the proposed recruitment schedule.                     | The process should ensure youth involvement in a competitive process all the way from the grass root level to the National level  |
| ហ   | Section 5 (1)<br>(h) | Remove the section  | Will be cured by the recruitment process  | <ul> <li>The recruitment panel should ensure<br/>there in inclusivity in gender/ sex,<br/>PLWDs and regional balance.</li> </ul>   | To manage the members of the council to a reasonable number that can make swift decisions, the recruitment process can ensure inclusivity.  |
| ဖ်  | Section 5 (2) a      | Replace Undergraduate degree from a recognized institution with KCSE certificate    | The position should match for legislators whose qualifications are KCSE Certificate.  | The qualifications should be retained like those of elective positions. Maximum qualifications to be KCSE Certificate  | The court ruling on qualifications of Members of the County Assembly, senators and other high ranking jobs, it is only fair that this positions matches the provision of the ruling.  |

| 2                | 7. Section 6 (1)       | Add Functions of the<br>Council  | Disbandment of the<br>Advisory Board                               | Receive and approve the plans, reports, financial statements and the budget of the Council; | The council will be qualified, to be achieved from the recruitment process and will be full liable of the institution. |
|------------------|------------------------|--|--|---|--|
| œ <mark>ं</mark> | 8. Section 16, 17 & 18 | Delete "Establishment of the board, Functions of the board & conduct of business of the board" | The council will be qualifies and fully responsible of the council | Eliminate two parallel governance structures that could stifle the operations               | The full authority of reviewing accounts, governance should be in full authority of the council                        |

## THIRD SCHEDULE

The Youth serving organizations consortium proposes introduction of the third schedule that will describe the composition of the recruitment

- The Composition of the Recruitment Panel;
  1. County Director of Youth
  2. Youth serving organizations representative (2)
  - 3. Office of the Attorney General 4. Faith based Representative

The recruitment panel should ensure that the council constituted in inclusive and adheres to the tenets of the constitution on equality and nondiscrimination. This involves; gender/ sex inclusion, regional balance and People Living with Disability.

Dated the.....**18<sup>TH</sup> April** .....2019

The Above Memorandum submitted by 30 Youth Serving Organization and Youth Groups is hereby signed by the representatives of the Consortium

Youth Serving Organizations Consortium Co-Convener

Nerima Wako -Siasa Place

Youth Serving Organizations Consortium Co-Convener

Dennis Mungo-Youth Alive! Kenya

Youth Serving Organizations Consortium Member (Convener)

Collins Mureithi -CEFA

Youth Serving Organization Consortium Member (Convener)

Zaina Kombo- Amnesty International Kenya

#### MEMORANDUM ON THE NATIONAL YOUTH COUNCIL AMMENDMENT BILL

THE NATIONAL ASSEMBLY BILL OF 2023 (13 $^{\text{TH}}$  PARLIAMENT)

DEPARTMENTAL COMMITTEE ON SOCIAL PROTECTION

TO:

CLERK OF THE NATIONAL ASSEMBLY,

P.O BOX 41842-00100, NAIROBI,

PARLIAMENT BUILDINGS.

FROM:

NORTH RIFT AMBASSADORS.

INTER PARTIES YOUTH FORUM,

KENYA YOUNG MEMBERS OF COUNTY ASSEMBLIES,

YOUTH SENATE ORGANISATION, UZALENDO AFRIKA INITIATIVE,

ARTICLE 43,

MWAFRIKA MWENZANGU, NUBIAN YOUTH COUNCIL.

ANC POLITICAL PARTY YOUTH LEAGUE,

SIMAMA COMMUNITY BASED ORGANIZATION.

DATE:

17<sup>TH</sup> APRIL 2023

SUBJECT:

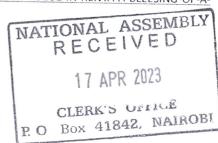
PROPOSALS FOR CONSIDERATION TO THE NATIONAL YOUTH COUNCIL AMMENDMENT BILL TO THE NATIONAL ASSEMBLY BILL OF 2023, DURING COMMITTEE STAGE & SUBSEQUENT READINGS IN THE HOUSE

WE the youth in the Republic of Kenya under article 36 of the Constitution of Kenya 2010 have come together to submit a joint memorandum outlining key issues for consideration into the Bill in reference.

RECOGNISING that public participation is a right under our constitution, we appreciate the National Assembly for giving the public an opportunity to submit their view on the Bill.

APPRECIATING that the youth aged 35 years and below comprise 80% of Kenya's population according to data from the National Council for Population & Development released in 2021. The Government of Kenya over the past decades has made significant investment targeting the youth in education, access to capital, health among other different sectors.

<sup>&</sup>lt;sup>1</sup> https://ncpd.go.ke/wp-content/uploads/2021/02/Brief-56-YOUTH-BULGE-IN-KENYA-A-BLEESING-OF-A-CURSE.pdf



In the past elections, we are seeing a remarkable trend of increase in youth leaders across both houses of parliament and county assemblies. This truly affirms our position that they youth in Kenya are key players to steer our country's development, growth and transformation in these current times we live in and beyond. Any conversation and process to define youth involvement in governance must therefore be centered to consider views of the youth in Kenya.

HOWEVER, worth noting is that the youth are the most affected by modern day challenges facing Kenya. A high percentage of our educated youth are unemployed, a good number of youth engage in harmful vices and the fact is youth despite being the majority are marginalized in government decision making at both national and sub-national levels.

THEREFORE, the National Youth Council is an important organ to promote inclusion and involvement of youth and ensure their issues are included in policy development. Having interacted with the Bill circulated in the public under Kenya Gazette Supplement No. 11 (National Assembly Bills No. 1) we are making the following proposals:

- I. National Assembly Departmental Committee on Social Protection should ensure the bill provides more clarity and propose accountability frameworks to this Council. As a council representing the youth in Kenya, accountability must be to the youth and a clear framework and structures should be suggested. Looking at past Councils, it must be clear through this amendment the tenure of office and age limit barring those who circumnavigate around allowable youth age in the Republic of Kenya as provided in the Act. Also, on accountability, we must see clear separation of powers beyond the Chair. It is not in the spirit of the constitution to create 'imperial' chair of councils who only answers to the line ministry Principal Secretary or Cabinet Secretary. The Council must have its own checks and balances- desirably linked to our devolved structure of governance and therefore promoting representation.
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- 3. The proposed amendment to the Act is an opportunity to review the Act and make it alive to our devolved dispensation. What structures will exist to promote participation and representation across counties or regions in Kenya. This can be looked up alongside point #I above to enhance accountability.
- 4. To promote female leadership and representation, we propose the language be adjusted to council composition be of equal gender representation. These representatives will be drawn from various special interest groups including persons living with disability and other important sectors of our economy that are youth driven. The cadre of representation must be defined and expanded- including representatives of Political Parties Youth Leagues/Women Leagues/PLWD leagues under our Political Parties Act.

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- 6. Considering how diverse the youth of Kenya are, we propose expansion of the Council from 9 to 17 members.
- 7. Parliament should make this Bill to be a money bill under article 114 and ensure operations of the Council are supported by the exchequer with the relevant Principal Secretary as the accounting officer. This will promote sustainability and enables this council to indecently effect its mandate.

We the undersigned hope that our submissions will be considered. We look forward to an opportunity to engage the committee on this matter using avenues stipulated by Parliament Standing orders and guide operations of committees.

|   | NAMES              | ORGANISATION                        | COUNTY  | ID                 | SIGNATURE |
|---|--------------------|-------------------------------------|---------|--------------------|-----------|
| Ι | Sankale Ole Keis   | Youth Senate<br>Kenya               | Baringo | NUMBER<br>28556734 | (B) Qa    |
| 2 | Anne Rose Osamba   | Uzalendo Afrika<br>Initiative       | Mombasa | 29655259           |           |
| 3 | Ekai Nabenyo       | Article 43                          | Turkana | 28554025           | 8-8-6     |
| 4 | Kenneth Rutto      | North Rift<br>Ambassadors           | Eldoret | 27546093           | 构         |
| 5 | Wanjiru Nguhi      | Mwafrika<br>Mwenzangu               | Kiambu  | 28152554           |           |
| 6 | Aisha Said Ibrahim | Nubian Youth<br>Council             | Nairobi | 35248942           | A         |
| 7 | John Abukuse       | ANC Political party Youth League    | Nairobi | 31558430           | - Burer   |
| 8 | Fanuel Kataka      | Inter party Youth<br>Forum          | Nairobi | 26255212           | h.        |
| 9 | Stephen Omondi     | Simama Community Based Organization | Nairobi | 24027474           | \$.       |

| 10 | David Kiyai     | Interparty Youth | Uasin   | 27110874 | 4     |
|----|-----------------|------------------|---------|----------|-------|
|    |                 | Forum – Uasin    | Gishu   |          |       |
|    |                 | Gishu Chapter    | County  |          |       |
|    | Ruth Bolo       | Kenya Young      | Nairobi | 34663567 |       |
|    |                 | Members of       |         |          | Sec.  |
|    |                 | County           |         |          |       |
|    |                 | Assemblies       |         |          |       |
| 12 | Peter Kiprotich | ANC Party,       | Bomet   | 33501679 | -10   |
|    | Segei           | Bomet Chapter    | County  |          | 527.5 |

Details of Contact person(s)

Contact person I

NAME: Sankale Ole Keis

ORGANISATION: Youth Senate Kenya

MOBILE NUMBER:0727930156

EMAIL ADDRESS: sankale@youthsenatekenya.org

Contact person 2

NAME: Hon. Chris Mark

ORGANISATION: Kenya Young Members of County Assemblies

MOBILE NUMBER: 0710150288

EMAIL ADDRESS: chrismarkmc@gmail.com



#### (no subject)

<sup>1</sup>1 message

programmation thelen EkadalApril 2023 at 14:16

Ple facilitate Market American Ameri kinuthia ndungujimmy <kinuthiandungujimmy@gmail.com>

To: secretaryyouthke@gmail.com

From: James Kinuthia Ndung'u.

0720145776.

P.O BOX 34303-00100.

NAIROBI, KENYA.

kinuthiandungujimmy@gmail.com

TO: CLERK OF THE NATIONAL ASSEMBLY. SAMUEL NJOROGE. P.O BOX 41842-00100.

NAIROBI.

MO: PARTICIPATION ON THE NATIONAL YOUTH COUNCIL (AMENDMENT) BILL.

In compliance with Article 118(1),I wish to take part in the amendment process of the National Youth Council Bill No.1of2023.

I fully support the amendment of the National Youth Council Act to depoliticize the membership of the National Youth Council by allowing the competitive recruitment of the youth serving in the council through the office of the County Directors of youth.

However, with reference to the Bill's section 5 subsections (g) and (h), I wish to know whether the youth have already been appointed and the criteria that was used during the process. If not yet, I wish to seek the right path for the appointment and join the voice of the youth in the country. I also urge the council to engage more youths (across the 47 counties)in their projects and programs for their success and to curb issues of failure in their engagement.

I support the National Youth Council Bill.I support the youth's voice and always ready to work with them for a better and safe future of our youths across the country.

Yours sincerely.

thia Ndung'u,



NATIONAL ASSEMBLY RECEIVED 11 APR 2073 CLERK'S OFFICE PO Bux 41842, NATROBI



Secretary Youth <secretaryyouthke@gmail.com>

#### (no subject)

1 message

kinuthia ndungujimmy <kinuthiandungujimmy@gmail.com> To: secretaryyouthke@gmail.com

From: James Kinuthia Ndung'u. 0720145776 P.O BOX 34303-00100, NAIROBI KENYA

kinuthiandungujimmy@gmail.com

TO: CLERK OF THE NATIONAL ASSEMBLY, SAMUEL NJOROGE. P.O BOX 41842-00100. NAIROBI

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I support the National Youth Council Bill.I support the youth's voice and always ready to work with them for a better and

Yours sincerely, L. No.

Kinuthia Ndung'u,



NATIONAL ASSEMBLY RECEIVED 11 APR 2023

CLERK'S OFFICE PO Bux 41842, NAIROBI

